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U.S. BKCY. APP. PANEL  
OF THE NINTH CIRCUIT

UNITED STATES BANKRUPTCY APPELLATE PANEL  
OF THE NINTH CIRCUIT

6	In re:	)	BAP No.	NV-07-1254-DBaMo
		)		
7	JASON M. RANSOM,	)	Bk. No.	06-11566-BAM
		)		
8	Debtor.	)		
		)		
9	_____	)		
	JASON M. RANSOM,	)		
10		)		
	Appellant,	)		
11		)		
	v.	)	<b>O P I N I O N</b>	
12		)		
	MBNA AMERICA BANK, N.A.,	)		
13		)		
	Appellee.	)		
14	_____	)		

Argued by Video Conference and Submitted on  
November 28, 2007

Filed - December 27, 2007

Appeal from the United States Bankruptcy Court  
for the District of Nevada

Hon. Bruce A. Markell, Bankruptcy Judge, Presiding.

Before: DUNN, BAUM<sup>1</sup> and MONTALI, Bankruptcy Judges.

<sup>1</sup> Hon. Redfield T. Baum, Sr., Chief Judge of the U.S. Bankruptcy Court for the District of Arizona, sitting by designation.

1 DUNN, Bankruptcy Judge:

2  
3 In this interlocutory appeal, we face another interesting  
4 issue of statutory construction under the Bankruptcy Abuse  
5 Prevention and Consumer Protection Act of 2005 ("BAPCPA"), this  
6 time concerning § 707(b)(2)(A)(ii)(I).<sup>2</sup> Specifically, in  
7 calculating the projected disposable income of an above-median  
8 income debtor for purposes of chapter 13 plan confirmation, we  
9 must determine whether § 707(b)(2)(A)(ii)(I) permits the debtor  
10 to deduct a vehicle ownership expense for a vehicle owned free  
11 and clear of any liens and encumbrances. Based on the language  
12 of § 707(b)(2)(A)(ii)(I), we conclude that the debtor cannot take  
13 such a deduction and AFFIRM.

14  
15 **I. FACTS**

16 The facts are undisputed. On July 5, 2006, the debtor,  
17 Jason Ransom, filed for bankruptcy relief under chapter 13.  
18 Among his assets, he scheduled a 2004 Toyota Camry, which had no  
19 liens or encumbrances against it. Among his liabilities, he  
20 scheduled a total of \$82,542.93 in general unsecured claims, with  
21 MBNA America Bank ("MBNA") holding a claim of \$32,896.73. The  
22 debtor reported net monthly income of \$504.15, based on a monthly  
23 income of \$2,806.84, after payroll deductions, per Schedule I,

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<sup>2</sup> Unless otherwise indicated, all chapter, section and rule  
26 references are to the Bankruptcy Code, 11 U.S.C. §§ 101-1532, and  
27 to the Federal Rules of Bankruptcy Procedure, Rules 1001-9036, as  
28 enacted and promulgated as of October 17, 2005, the effective  
date of most of the provisions of BAPCPA, Pub. L. 109-8, 119  
Stat. 23.

1 and monthly expenses of \$2,302.69, per Schedule J.

2 On his Statement of Current Monthly Income ("Form B22C"),  
3 the debtor reported current monthly income of \$4,248.56 and an  
4 annualized income of \$50,982.72, which was above the median  
5 income for a Nevada household of one.<sup>3</sup> On his Form B22C, the  
6 debtor listed deductions totaling \$4,038.01, including a \$471  
7 vehicle ownership expense. Based on these deductions and his  
8 current monthly income, the debtor calculated \$210.55 in monthly  
9 disposable income.

10 In his chapter 13 plan, the debtor proposed to pay \$500 per  
11 month over 60 months, providing approximately a 25% distribution  
12 on general unsecured claims.

13 MBNA objected to confirmation of the plan, arguing that the  
14 debtor was not devoting all of his projected disposable income to  
15 fund the plan pursuant to § 1325(b)(1)(B).<sup>4</sup> As the debtor's  
16 income was above the median, § 707(b)(2)(A)(ii)(I), which  
17 incorporates expenses specified in the Internal Revenue Service  
18 ("IRS") Local Standards, sets the standards for determining his  
19 reasonably necessary expenses for purposes of calculating his  
20 disposable income.

21 Turning to the IRS's Internal Revenue Manual ("Manual") for  
22  
23

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24 <sup>3</sup> At the time, the median income in Nevada for a household  
25 of one was \$38,506.

26 <sup>4</sup> The chapter 13 trustee and Chase Manhattan Bank ("Chase"),  
27 another general unsecured creditor, objected to confirmation of  
28 the plan as well, advancing the same arguments as MBNA. (In  
fact, Chase filed a joint objection with MBNA.) Neither the  
trustee nor Chase is participating in the appeal before us.

1 guidance,<sup>5</sup> MBNA contended that the debtor can only deduct a  
2 vehicle ownership expense when he makes lease or loan payments on  
3 the vehicle. As the debtor owned the car free of encumbrances or  
4 lease obligations, he could not deduct the \$471 vehicle ownership  
5 expense from his current monthly income. Thus, MBNA concluded,  
6 the debtor's projected disposable income should be \$681.55,<sup>6</sup> all  
7 of which should be used to fund the plan.

8 The bankruptcy court agreed with MBNA, relying on its  
9 published decision, In re Slusher, 359 B.R. 290 (Bankr. D. Nev.  
10 2007).<sup>7</sup> On June 6, 2007, the bankruptcy court issued its  
11 memorandum decision and entered an order denying confirmation of  
12 the plan without prejudice.

13 The debtor timely moved for leave to appeal the bankruptcy  
14 court's interlocutory order. We granted leave to appeal.

## 16 II. JURISDICTION

17 The bankruptcy court had jurisdiction under 28 U.S.C.  
18 §§ 1334 and 157(b)(1) and (b)(2)(L). We have jurisdiction under  
19 28 U.S.C. § 158.

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23 <sup>5</sup> MBNA referenced Part 5, Chapter 15, Section 1 of the  
24 Manual, entitled "Financial Analysis Handbook."

25 <sup>6</sup> \$210.55 in disposable income plus \$471, the amount of the  
vehicle ownership expense deduction to which MBNA objected.

26 <sup>7</sup> In Slusher, the bankruptcy court held that, based on the  
27 definitions and procedures set out in the Manual, the debtor  
28 could deduct a vehicle ownership expense only if he currently  
made a lease or loan payment on the vehicle. 359 B.R. at 305-10.



1 creditors. Under § 1325(b)(2)-(3), for purposes of calculating  
2 disposable income, if the debtor's current monthly income  
3 (multiplied by twelve) is above the median income for households  
4 of like size in the forum state, then the debtor's reasonably  
5 necessary expenses are those allowed under § 707(b)(2)(A) and  
6 (B).

7 Section 707(b)(2)(A)(ii)(I) provides, in relevant part:

8 The debtor's monthly expenses shall be the debtor's  
9 applicable monthly expense amounts specified under the  
10 National Standards and Local Standards, and the  
11 debtor's actual monthly expenses for the categories  
12 specified as Other Necessary Expenses issued by the  
Internal Revenue Service for the area in which the  
debtor resides, as in effect on the date of the order  
for relief . . . . (emphasis added).

13 The Local Standards, originally compiled by the IRS, consist  
14 of allowances in specific amounts for certain expenses within two  
15 general categories, "Housing and Utilities" and  
16 "Transportation."<sup>8</sup> The category, "Transportation," is broken  
17 down further into two subcategories, "Operating Costs and Public  
18 Transportation Costs" and "Ownership Costs."

19 Both subcategories set out specific amounts of expenses  
20 allowable to the debtor, depending on the region where the debtor  
21 resides and/or the number of cars the debtor possesses. Neither  
22 subcategory, as set forth on the United States Trustee's website,  
23 includes an explanation or a definition of "ownership costs" or  
24 "operating costs and public transportation costs."

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27 <sup>8</sup> The Office of the United States Trustee provides the  
28 National Standards and Local Standards on its website,  
<http://www.usdoj.gov/ust/eo/bapcpa/20051017/meanstesting.htm>.

1 Other Necessary Expenses,<sup>9</sup> as identified by the IRS, include  
2 charitable contributions and repayment of student loans. Form  
3 B22C enumerates some, but not all, of the expenses identified by  
4 the IRS in the Manual.<sup>10</sup>

5  
6 B. Summary of the Existing Case Law

7 Most courts on either side of the split base their  
8 respective positions on a plain meaning interpretation of  
9 § 707(b)(2)(A)(ii)(I). See In re Sawdy, 362 B.R. 898, 903  
10 (Bankr. E.D. Wis. 2007); In re Armstrong, 370 B.R. 323, 327

11 \_\_\_\_\_  
12 <sup>9</sup> Section § 707(b)(2)(A)(ii)(I) mentions disability  
13 insurance, health savings account expenses, and "reasonably  
14 necessary" health insurance as Other Necessary Expenses. Form  
15 B22C enumerates the following as Other Necessary Expenses: taxes,  
16 mandatory payroll deductions, life insurance, court-ordered  
17 payments, child care, health care, telecommunication services,  
and education for employment or for a physically or mentally  
challenged child. The Manual further lists accounting and legal  
fees, and charitable contributions as Other Necessary Expenses.

18 <sup>10</sup> The IRS provides its Manual at its website,  
19 <http://www.irs.gov/irm/index.html>. Part 5, Chapter 15, Section  
1.7, Subsection 4.B of the Manual provides:

20 Transportation - The transportation standards consist  
21 of nationwide figures for loan or lease payments  
22 referred to as ownership cost, and additional amounts  
23 for operating costs broken down by Census Region and  
24 Metropolitan Statistical Area. Operating costs were  
25 derived from BLS [Bureau of Labor Statistics] data. If  
26 a taxpayer has a car payment, the allowable ownership  
27 cost added to the allowable operating cost equals the  
28 allowable transportation expense. If a taxpayer has no  
car payment only the operating cost portion of the  
transportation standard is used to figure the allowable  
transportation expense. Under ownership costs,  
separate caps are provided for the first car and second  
car. If the taxpayer does not own a car a standard  
public transportation amount is allowed.

1 (Bankr. E.D. Wash. 2007). The meaning of the phrase, "the  
2 debtor's applicable monthly expense amounts specified under the  
3 Local Standards," is the point of division between the courts  
4 that so far have addressed this issue.<sup>11</sup>

5  
6 1. Courts allowing the vehicle ownership expense deduction

7 The courts allowing the deduction draw a sharp distinction  
8 between the meaning of the words "applicable" and "actual." For  
9 these courts, "applicable" is not synonymous with "actual." See,  
10 e.g., In re Farrar-Johnson, 353 B.R. 224, 230-31 (Bankr. N.D.  
11 Ill. 2006); In re Fowler, 349 B.R. 414, 418 (Bankr. D. Del.  
12 2006); In re Demonica, 345 B.R. 895, 902 (Bankr. N.D. Ill. 2006);  
13 In re Enright, No. 06-10747, 2007 WL 748432 at \*5 (Bankr.  
14 M.D.N.C. March 6, 2007). They reason that "applicable" and  
15 "actual" must each have its own distinct meaning because each  
16 term, used in the same sentence, modifies a particular expense  
17 category. Enright, 2007 WL 748432 at \*5.

18 These courts infer that the use of these two terms  
19 "indicates Congressional intent to distinguish between the two  
20 classes of expenses." In re Swan, 368 B.R. 12, 18 (Bankr. N.D.  
21 Cal. 2007) (emphasis added). Accord In re Chamberlain, 369 B.R.

22 \_\_\_\_\_  
23 <sup>11</sup> Although the courts are split as to whether a debtor can  
24 or cannot take the deduction, courts within each line of  
25 authority proffer their own distinct rationales or nuances on the  
26 prevailing rationales. See Sawdy, 362 B.R. at 903-13  
27 (identifying six different rationales advanced by the courts to  
28 allow or disallow the deduction). At this time, based on our  
research, there are over fifty decisions discussing this issue,  
many of which set forth variations on the prevailing rationales.  
We mention here only a number of samples of the most typical and  
the most persuasive.



1 519, 524-25 (Bankr. D. Ariz. 2007); In re Billie, 367 B.R. 586,  
2 591 (Bankr. N.D. Ohio 2007); In re McIvor, No. 06-42566, 2006 WL  
3 3949172 at \*4 (Bankr. E.D. Mich. Nov. 15, 2006); In re Wilson,  
4 356 B.R. 114, 119 (Bankr. D. Del. 2006); Farrar-Johnson, 353 B.R.  
5 at 230. That is, by using two different terms, Congress intended  
6 to "achieve two different results." Chamberlain, 369 B.R. at  
7 525; Enright, 2007 WL 748432 at \*5.

8 The court in Chamberlain states its rationale for  
9 interpreting the term "applicable" as follows: "[A]pplicable is  
10 an adjective that modifies the 'amounts specified' in the  
11 Standards. It does not modify 'debtor's monthly expenses,' which  
12 appears at the beginning of § 707(b)(2)(A)(ii)(I)." 369 B.R. at  
13 524. See also In re Haley, 354 B.R. 340, 344 (Bankr. D.N.H.  
14 2006) ("[I]n section 707(b)(2)(A)(ii)(I), the term 'applicable'  
15 modifies the phrase 'monthly expense amounts specified under the  
16 . . . Local Standards.'").

17 Accordingly, for these courts, "applicable" references the  
18 Local Standards that apply to the debtor as determined by his or  
19 her place of residence. See Chamberlain, 369 B.R. at 524; In re  
20 Briscoe, 374 B.R. 1, 10 (Bankr. D.D.C. 2007); Enright, 2007 WL  
21 748432 at \*6; Haley, 354 B.R. at 344; McIvor, 2006 WL 3949172 at  
22 \*4; In re Prince, No. 06-10328C-7G, 2006 WL 3501281 at \*2 (Bankr.  
23 M.D.N.C. Nov. 30, 2006); Wilson, 356 B.R. at 119; Farrar-Johnson,  
24 353 B.R. at 230-31. Put another way, whether a monthly expense  
25 amount as specified under the Local Standards is applicable to  
26 the debtor depends on the number of vehicles he or she owns or  
27 leases and on where he or she resides. Haley, 354 B.R. at 343-  
28 44.

1           Some courts refer to Form B22C as additional evidence that  
2 the debtor can take the vehicle ownership expense deduction,  
3 regardless of whether he or she makes a lease or loan payment on  
4 a vehicle. These courts reason that, on Form B22C, "[i]f the  
5 form is filled out correctly the debtor is always allowed at  
6 least the standard ownership cost regardless of the existence of  
7 or the amount of an actual automobile expense payment."<sup>12</sup> In re  
8 Wilson, 373 B.R. 638, 642 (Bankr. W.D. Ark. 2007). Accord Crews,  
9 2007 WL 626041 at \*4; Prince, 2006 WL 3501281 at \*3; In re  
10 Demonica, 345 B.R. at 902; In re Naslund, 359 B.R. 781, 792  
11 (Bankr. D. Mont. 2006).<sup>13</sup> Thus, § 707(b)(2)(A)(ii)(I) provides a  
12 fixed expense deduction in terms of "Ownership Costs," not a  
13 limitation.

14  
15           2. Courts disallowing the vehicle ownership expense  
16 deduction

17           Courts on the other side of the issue read "applicable" less  
18

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19           <sup>12</sup> According to the court in Crews, the advisory committee  
20 note to Form B22C indicates that the ownership/lease component  
21 does not require the debtor to make lease or loan payments on the  
22 vehicle. In re Crews, No. 06-13117, 2007 WL 626041 at \*4 (Bankr.  
23 N.D. Ohio Feb. 23, 2007). The advisory committee note states:  
24 "The ownership/lease component . . . may involve debt payment."  
The court concluded that the use of the word "may" implies that  
debt payment on the vehicle is not a prerequisite in asserting  
the deduction.

25           <sup>13</sup> Of course, national or local forms are only valid to the  
26 extent that they conform to the substantive provisions of the  
27 Bankruptcy Code. It is axiomatic that guidelines in a form  
cannot stand as independent authority in opposition to the  
28 Bankruptcy Code itself. See, e.g., Sunahara v. Burchard (In re  
Sunahara), 326 B.R. 768, 782 (9th Cir. BAP 2005).

1 restrictively. They read "applicable" to mean that the debtor  
2 can deduct a vehicle ownership expense under the Local Standards  
3 only if he or she has such an expense in the first place. Neary  
4 v. Ross-Tousey (In re Ross-Tousey), 368 B.R. 762, 765 (E.D. Wis.  
5 2007). See, e.g., Fokkena v. Hartwick, 373 B.R. 645, 650 (D.  
6 Minn. 2007) (citing Ross-Tousey, 368 B.R. at 764-65); In re  
7 Garcia, No. 07-00268, 2007 WL 2692232 at \*4 (Bankr. D. Ariz.  
8 Sept. 11, 2007); In re Canales, 377 B.R. 658, 665-66 (Bankr. C.D.  
9 Cal. 2007); In re Brown, 376 B.R. 601, 606 (Bankr. S.D. Tex.  
10 2007); In re Ceasar, 364 B.R. 257, 262 (Bankr. W.D. La. 2007); In  
11 re Howell, 366 B.R. 153, 157 (Bankr. D. Kan. 2007); In re Carlin,  
12 348 B.R. 795, 798 (Bankr. D. Or. 2006); In re McGuire, 342 B.R.  
13 608, 613 (Bankr. W.D. Mo. 2006). Under this reading, though the  
14 debtor's "actual" expense does not necessarily control the amount  
15 of the deduction, "the debtor must still have some expense in the  
16 first place before the Standard amount becomes 'applicable.'" Ross-Tousey,  
17 368 B.R. at 765 (emphasis in original).

18       According to these courts, this reading does not equate  
19 "actual" with "applicable." "Applicable" describes "something  
20 that is 'capable or suitable for being applied'" - that is,  
21 appropriate. Garcia, 2007 WL 2692232 at \*4 (quoting Merriam-  
22 Webster's Online Dictionary, [www.wm.com/dictionary](http://www.wm.com/dictionary)). See also  
23 Howell, 366 B.R. at 157 (reasoning that, by employing the word  
24 "applicable," which the dictionary defines as "capable of being  
25 applied" or "readily applicable or practical," the drafters of  
26 the statute suggest that the standards must be interpreted in the  
27 context of the Manual). If the debtor has no lease or loan  
28 payments to report on Form B22C, then there is no deduction under

1 the Local Standard. Garcia, 2007 WL 2692232 at \*4. See also  
2 Ross-Tousey, 368 B.R. at 765.

3 These courts believe that construing the statute in this  
4 manner "gives meaning to the distinction between 'applicable' and  
5 'actual'" without necessarily concluding that "applicable" means  
6 an actual expense up to the Local Standards cap. Id. If  
7 interpreted to allow the debtor the full amount of the deduction,  
8 regardless of whether the debtor in fact makes loan or lease  
9 payments, then the term "applicable" would be superfluous. In re  
10 Wiggs, No. 06-70203, 2006 WL 2246432 at \*2 (Bankr. N.D. Ill. Aug.  
11 4, 2006). If so interpreted, it simply is not necessary to the  
12 sense of § 707(b)(2)(A)(ii)(I).

13 In further support of this rationale, some of these courts  
14 consider the Manual as an aid in interpreting the language of  
15 § 707(b)(2)(A)(ii)(I).<sup>14</sup> See Slusher, 359 B.R. at 309; Talmadge,

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17 <sup>14</sup> These courts justify looking to the Manual for guidance  
18 on the ground that reference to the Manual is necessary to place  
19 the standards found within § 707(b)(2)(A)(ii)(I) in context.  
20 Fokkena, 373 B.R. at 650-51 (citing Slusher, 373 B.R. at 309);  
21 Howell, 366 B.R. at 157. See also Hardacre, 338 B.R. 718, 726  
22 (Bankr. N.D. Tex. 2006) ("[I]t is instructive to refer to  
23 publications of [the IRS] for guidance as to the types of 'debt  
24 payments' that can reduce allowances under the Local  
25 Standards."). In addition, the legislative history specifically  
26 references the Manual. H.R. Rep. 109-31(I), at 13-14 (2005),  
27 reprinted in 2005 U.S.C.C.A.N. 88, 99-100; Stapleton v. Talmadge  
28 (In re Talmadge), 371 B.R. 96, 100 (Bankr. M.D. Pa. 2007); In re  
Bennett, 371 B.R. 440, 445 (Bankr. C.D. Cal. 2007); In re Oliver,  
350 B.R. 294, 301 n.4 (Bankr. W.D. Tex. 2006).

Another court argues that nothing in the statutory language  
or the legislative history prohibits a court from referring to  
the Manual for guidance. Cesar, 364 B.R. at 262. Other courts  
contend that reference to the Manual is acceptable as  
§ 707(b)(2)(A)(ii)(I) incorporates the Local Standards. Brown,

(continued...)

1 371 B.R. at 100-01; Oliver, 350 B.R. at 301 n.4; Hardacre, 338  
2 B.R. at 726; Carlin, 348 B.R. at 797. The Manual provides that  
3 the Transportation Standard is the maximum a taxpayer may claim -  
4 it fixes the deduction at the allowance under the Local Standard  
5 or the amount actually paid, whichever is less.<sup>15</sup> The Manual  
6 further specifies that the Transportation Standards "consist of  
7 nationwide figures for loan or lease payments referred to as  
8 ownership cost, and additional amounts for operating costs broken  
9 down by Census Region and Metropolitan Statistical Area."<sup>16</sup>  
10 (emphasis added). It also states that if the taxpayer has no car  
11 payment, only the operating cost portion of the Transportation  
12 Standard is used to calculate the allowable transportation  
13 expense.<sup>17</sup> As the Manual itself prohibits the debtor from  
14 asserting the vehicle ownership expense deduction when he or she  
15 has no loan or lease payments on a vehicle, these courts reason

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16  
17 <sup>14</sup> (...continued)  
18 376 B.R. at 606-07; Carlin, 348 B.R. at 797.

19 <sup>15</sup> Part 5, Chapter 15, Section 1.7, Subsection 4 of the  
20 Manual specifically provides that, with respect to the  
21 categories, "Housing and Utilities" and "Transportation," under  
22 the Local Standards, a taxpayer "will be allowed the local  
23 standard or the amount actually paid, whichever is less."

24 <sup>16</sup> Part 5, Chapter 15, Section 1.7, Subsection 4.B of the  
25 Manual. Also, Part 5, Chapter 15, Section 1.9, Subsection 1.B of  
26 the Manual defines transportation expenses as "[v]ehicle  
27 insurance, vehicle payment (lease or purchase), maintenance,  
28 fuel, state and local registration, required inspection, parking  
fees, tolls, driver's license, [and] public transportation."  
(emphasis added).

<sup>17</sup> The note under Part 5, Chapter 15, Section 1.9,  
Subsection 1.B of the Manual states: "The taxpayer is only  
allowed the operating cost or the cost of transportation."  
(emphasis added).

1 that § 707(b)(2)(A)(ii)(I) does not allow such a deduction  
2 either.<sup>18</sup>

3  
4 C. The Debtor Cannot Take a Deduction Under the Plain Meaning  
5 of § 707(b)(2)(A)(ii)(I)

6 The debtor here urges us to adopt the rationale of those  
7 courts allowing the vehicle ownership expense to debtors who make  
8 no lease or loan payments on a vehicle. After much  
9 consideration, we find the rationale of the courts disallowing  
10 the deduction more persuasive.

11 When confronted with questions of statutory construction, we  
12 begin our analysis with the language of the statute itself,  
13 Hughes Aircraft Co. v. Jacobson, 525 U.S. 432, 438 (1999),  
14 mindful that Congress “says in a statute what it means and means  
15 in a statute what it says there.” Hartford Underwriters Ins. Co.  
16 v. Union Planters Bank, N.A., 530 U.S. 1, 6 (2000) (citation  
17 omitted). When the statute’s language is plain, we enforce it  
18 according to its terms, unless such a reading would render it  
19 absurd. Lamie v. United States Trustee, 540 U.S. 526, 534 (2004)

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21 <sup>18</sup> We note that Congress looked to the Manual for the  
22 definitions of certain terms. For example, Congress quoted the  
23 Manual for the definition of “necessary expenses.”  
24 H.R. REP. NO. 109-31, at 14 n.63 (2005), reprinted in BANKRUPTCY  
25 REFORM: LEGISLATIVE HISTORY OF THE BANKRUPTCY ABUSE PREVENTION AND CONSUMER  
26 PROTECTION ACT OF 2005 (2005). Congress also cited to the Manual in  
27 describing the Local Standards. Id.

28 We agree with the court in Canales, however, that although  
the Manual is “helpful in some contexts, [it does] not give  
meaning to the statute itself.” 377 B.R. at 664. As we explain  
below, the statutory language, plainly read, does not allow the  
debtor to deduct a vehicle ownership expense when he or she has  
no loan or lease payments.

1 (quoting Hartford, 530 U.S. at 6).

2 To determine whether the statutory language is plain or  
3 ambiguous, we refer to "the language itself, the specific context  
4 in which that language is used, and the broader context of the  
5 statute as a whole." Robinson v. Shell Oil Co., 519 U.S. 337,  
6 341 (1997). When a statute does not define a term, we construe  
7 that term according to its ordinary, contemporary, common  
8 meaning. San Jose Christian College v. City of Morgan Hill, 360  
9 F.3d 1024, 1034 (9th Cir. 2004). We may resort to a dictionary  
10 to determine the plain meaning of a term undefined by a statute.  
11 Id. We only refer to the statute's legislative history if an  
12 ambiguity exists or an absurd construction results. Id.

13 We note, however, that statutory construction is a "holistic  
14 endeavor." United Sav. Ass'n of Texas v. Timbers of Inwood  
15 Forest Assocs., Ltd., 484 U.S. 365, 371 (1988). The overall  
16 statutory scheme often clarifies a seemingly ambiguous provision  
17 because "only one of the permissible meanings [of that provision]  
18 produces a substantive effect that is compatible with the rest of  
19 the law." Id. See also Davis v. Michigan Dept. of Treasury, 489  
20 U.S. 803, 809 (1989) ("[S]tatutory language cannot be construed  
21 in a vacuum. It is a fundamental canon of statutory construction  
22 that the words of a statute must be read in their context and  
23 with a view to their place in the overall statutory scheme.")  
24 (citation omitted).

25 Congress has deemed the expense of owning a car to be a  
26 basic expense that debtors can deduct in calculating what they  
27 can afford to pay to their creditors. However, in making that  
28 calculation, what is important is the payments that debtors

1 actually make, not how many cars they own, because the payments  
2 that debtors make are what actually affect their ability to make  
3 payments to their creditors.

4       The statute is only concerned about protecting the  
5 debtor's ability to continue owning a car, and if the  
6 debtor already owns the car, the debtor is adequately  
7 protected. . . . When the debtor has no monthly  
8 ownership expenses, it makes no sense to deduct an  
9 ownership expense to shield it from creditors.

10 Ross-Tousey, 368 B.R. at 766 (emphasis in original).

11       Section 707(b)(2)(A)(ii)(I) provides, in relevant part, that  
12 "[t]he debtor's monthly expenses shall be the debtor's applicable  
13 monthly expense amounts specified under . . . the Local  
14 Standards." As set forth in the statute, the adjective  
15 "applicable" modifies the meaning of the noun "monthly expense  
16 amounts;" it indicates that the deduction of the monthly expense  
17 amount specified under the Local Standard for the expense becomes  
18 relevant to the debtor (i.e., appropriate or applicable to the  
19 debtor) when he or she in fact has such an expense.

20       The ordinary, common meaning of "applicable" further impels  
21 us to this conclusion. "Applicable," in its ordinary sense,  
22 means "capable of or suitable for being applied." MERRIAM-  
23 WEBSTER'S COLLEGIATE DICTIONARY 60 (11th ed. 2005). Given the  
24 ordinary sense of the term "applicable," how is the vehicle  
25 ownership expense allowance capable of being applied to the  
26 debtor if he does not make any lease or loan payments on the  
27 vehicle? In other words, how can the debtor assert a deduction  
28 for an expense he does not have? If we granted the debtor such  
an allowance, we would be reading "applicable" right out of the  
Bankruptcy Code. See also Ross-Tousey, 368 B.R. at 765.



1 The debtor also argues for allowance of the vehicle  
2 ownership expense deduction on equitable grounds. He claims  
3 that, due to the age of the car, the likelihood of major repairs  
4 and the costs of such repairs will increase. He further contends  
5 that the allowable operating costs under the Local Standards do  
6 not take into account the costs of major repairs.

7 However, as the court in Carlin noted:

8 Numerous safeguards are in place to protect both  
9 debtors and creditors. Debtors who own old or high  
10 mileage cars "free and clear," are entitled to an extra  
11 \$200 per month operating expense. Also, a "free and  
12 clear" owner is not "stuck" with the vehicle operating  
expenses allowed under the IRS Standards. Section  
707(b)(2)(B) is also available for "above the median"  
Chapter 13 debtors. Section 707(b)(2)(B), allows  
additional expenses based on "special circumstances."

13 348 B.R. at 798 (citations omitted). We agree with the court in  
14 Carlin and conclude that the debtor's appeal to equity is  
15 unavailing.

16 Further, our interpretation of § 707(b)(2)(A)(ii)(I) has a  
17 substantive effect that is consistent with the underlying goals  
18 of BAPCPA. Cf. Timbers, 484 U.S. at 371. To interpret the  
19 statute otherwise is counterintuitive to one of the main  
20 objectives of BAPCPA: to ensure that debtors repay as much of  
21 their debt as reasonably possible. Howell, 366 B.R. at 157;  
22 Bennett, 371 B.R. at 445 (citing H.R. Rep. No. 109-31, pt. 1 at 2  
23 (2005), reprinted in 2005 U.S.C.C.A.N. 88, 89); Ceasar, 364 B.R.  
24 at 263 (citing 151 CONG. REC. S2470 (March 10, 2005)); Hardacre,  
25 338 B.R. at 725 (citing same).<sup>19</sup> But see Swan, 368 B.R. at 20-21

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26  
27 <sup>19</sup> Even the court in Wilson, which ultimately allowed the  
28 debtor the vehicle ownership expense deduction, admitted:

(continued...)

1 (concluding that allowance of the standardized deduction is  
2 consistent with the intent of BAPCPA to limit the bankruptcy  
3 court's discretion to examine the debtor's lifestyle in  
4 determining his or her disposable income). When viewed within  
5 the larger context of BAPCPA, we believe the statute can only be  
6 interpreted to "apply" expense standards in cases where debtors  
7 in fact pay such expenses.

## 9 VI. CONCLUSION

10 The bankruptcy court determined that, by deducting a vehicle  
11 ownership expense under § 707(b)(2)(A)(ii)(I) for a car that he  
12 owned free of encumbrances, the debtor did not devote all of his  
13 projected disposable income to fund the plan. The bankruptcy  
14 court thus denied plan confirmation pursuant to § 1325(b)(1)(B).

15 We agree with the courts that hold that a debtor has no  
16 right to deduct a vehicle ownership expense when he or she makes  
17 no lease or loan payments on the vehicle. Under  
18 § 707(b)(2)(A)(ii)(I), the deduction of a vehicle ownership  
19 expense only applies to the debtor when he or she has that  
20 particular expense.<sup>20</sup> Therefore, we AFFIRM.<sup>21</sup>

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21  
22 <sup>19</sup>(...continued)

23 The irony is palpable that Congress'[s] efforts to  
24 eliminate perceived abuses in the bankruptcy system by  
25 forcing debtors into Chapter 13 also diminishes  
payments to unsecured creditors by mandating the use of  
fictitious amounts of income and expenses.

26 373 B.R. at 644.

27 <sup>20</sup> The issue of whether, if the debtor makes loan or lease  
28 payments on a vehicle, the debtor can take the full deduction  
(continued...)

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<sup>20</sup> (...continued)

under the Local Standards, whatever the actual amount of the vehicle expense, is not before us in this appeal. Some courts have concluded that the debtor can take the full standard deduction, even though he or she has an actual expense lower than the standard deduction. See, e.g., In re Barrett, 371 B.R. 855, 859 (Bankr. S.D. Ill. 2007) (allowing the debtor to assert the full vehicle ownership expense deduction of \$471 under the Local Standard, even though she had an average monthly car payment of \$75.13); Naslund, 359 B.R. at 791, 793 (allowing the debtors to assert the full vehicle ownership expense deduction of \$471 when their actual monthly payment was \$133 and the average monthly payment over 60 months was \$85.15). See also, e.g., Swan, 368 B.R. at 21-22 (allowing the debtor to assert the full housing expense deduction of \$1,644 under the Local Standard, even though her actual monthly rent payment was \$800). Other courts have taken a contrary position. See, e.g., In re Rezentes, 368 B.R. 55, 56, 62 (Bankr. D. Haw. 2007) (ruling that the debtors can only deduct their actual monthly housing expense of \$300, even though the full housing expense deduction under the Local Standard was \$2,000).

<sup>21</sup> At oral argument, counsel for both parties agreed with our suggestion that we certify our disposition to the court of appeals for possible review of a non-final order. Concurrently with the issuance of this opinion, we are issuing that certification.