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¹This disposition is not appropriate for publication and may not be cited except when relevant under the doctrines of law of the case, res judicata, or collateral estoppel. <u>See</u> 9th Cir. BAP Rule 8013-1.

²Hon. Redfield T. Baum, Sr., Bankruptcy Judge for the District of Arizona, sitting by designation.

HAROLD S. MARENUS, CLERK U.S. BKCY. APP. PANEL OF THE NINTH CIRCUIT

UNITED STATES BANKRUPTCY APPELLATE PANEL

OF THE NINTH CIRCUIT

In re:) BAP No. CC-02-1268-KBaH
BEACHPORT ENTERTAINMENT,) Bk. No. LA 99-41869-TD
Debtor.) Adv. No. LA 01-02207-TD
HOWARD M. EHRENBERG, Chapter 7 Trustee,	
Appellant,)
V.) MEMORANDUM ¹
CALIFORNIA STATE UNIVERSITY, FULLERTON FOUNDATION,)))

On Remand from the United States Court of Appeals for the Ninth Circuit

Appellee.

Originally Argued and Submitted on November 20, 2002 at Los Angeles, California

Filed - December 29, 2005

Appeal from the United States Bankruptcy Court for the Central District of California

Honorable Thomas B. Donovan, Bankruptcy Judge, Presiding

Before: KLEIN, BAUM² and PERRIS, Bankruptcy Judges.

The bankruptcy court granted the defendant's summary judgment motion in a fraudulent transfer adversary proceeding brought by the case trustee. We originally dismissed because the appellant did not provide an appellate record adequate to permit review. The court of appeals reversed the dismissal but, instead of proceeding to review the summary judgment on the merits, remanded to us. We required supplemental submissions to cure the defects in the record. Further oral argument is not necessary and has not been requested. We now REVERSE and REMAND.

FACTS

("Foundation").

Debtor Beachport Entertainment ("Beachport") filed a chapter 7 bankruptcy case on August 26, 1999. Appellant Ehrenberg, the chapter 7 trustee, filed a fraudulent transfer adversary proceeding seeking to recover \$500,000 paid by Beachport to appellee California State University, Fullerton Foundation

In January 1998, Beachport and the Trustees of California State University, Fullerton ("CSUF"), entered into an agreement that granted Beachport the exclusive right to produce outdoor concerts at CSUF's sports complex. Agreement, Exhibit C to Declaration of William Dickerson at 19-39. As part of the arrangement, Beachport was to advance funds, to be recouped later via a profit sharing agreement, to CSUF to make capital improvements to the complex. <u>Id</u>. at 9, ¶ 6.2.

The Foundation is an entity that was established to administer and manage contracts on behalf of CSUF. <u>See</u> Operating Agreement, Exhibit B to Declaration of William Dickerson at 11-

17. Pursuant to that end, the Foundation accepted a payment of \$500,000 representing capital improvement funds advanced by Beachport under its agreement with CSUF. Beachport had previously remitted a \$500,000 payment directly to CSUF, which, in turn, forwarded the payment to the Foundation to begin renovating the sports complex. The second payment of \$500,000 was made directly to the Foundation and is the payment that is the subject of this adversary proceeding.

The Foundation moved for summary judgment on various grounds: (1) suit against the Foundation was precluded by Eleventh Amendment sovereign immunity; (2) the action was timebarred; (3) under California law the Foundation was not a transferee; (4) there was no lack of reasonably equivalent value for the transfer; and (5) the Foundation acted in good faith.

In response, Ehrenberg contended that: (1) sovereign immunity was not implicated because the Foundation was not an agent of CSUF; (2) the Foundation had dominion and control over the \$500,000 transfer; (3) in the absence of an agency relationship, an act performed by the Foundation for CSUF cannot constitute reasonably equivalent value to the estate; and (4) there is an issue of fact as to whether Foundation acted in good faith in its acceptance and administration of the \$500,000.

By way of reply, the Foundation filed objections to Ehrenberg's proffered evidence and reiterated its arguments in support of its motion.

According to a supplemental declaration filed by attorney
Paul Gale for the Foundation, the bankruptcy court issued a
tentative ruling that was not docketed by the clerk, that is not

otherwise part of the record, and that reads in its entirety:

TENTATIVE RULING: 1. MOVANT'S EVIDENTIARY OBJECTIONS NUMBERS 1 AND 2, SUSTAINED, #3 OVERRULED. 2. OPPOSITION OVERRULED. 3. MOTION GRANTED a. NO GENUINE ISSUE AS TO ANY MATERIAL FACT. b. DEFENDANT IS ENTITLED TO JUDGMENT AS A MATTER OF LAW, FOR EACH OF THE REASONS CITED BY MOVANT. NO APPEARANCE IS NECESSARY. IF PARTIES PLAN TO APPEAR, PLEASE NOTIFY THE COURT AND ALL OTHER PARTIES PROMPTLY.

The declaration also states that "[a]t no time did I ever receive any notice from counsel for appellant Howard Ehrenberg that she wished to have oral argument on the Foundation's motion for summary judgment."

The Foundation's summary judgment motion was granted without further explanation by the trial court.

Ehrenberg contends that: (1) the court committed an "error in judgment" by failing to conduct a hearing on the motion for summary judgment and by failing to issue written findings of fact and conclusions of law; (2) there was a genuine issue of fact as to whether the Foundation acted as CSUF's agent; (3) because such issue of fact exists, it was error to find that the Foundation lacked dominion and control over the \$500,000, and it was error to find that reasonably equivalent value inured to the estate.

JURISDICTION

The bankruptcy court had jurisdiction via 11 U.S.C. \S \$ 1334 and 157(b)(1). We have jurisdiction under 11 U.S.C. \S 158(a)(1).

STANDARD OF REVIEW

We review summary judgment de novo. <u>Svob v. Bryan (In re Bryan)</u>, 261 B.R. 240, 243 (9th Cir. BAP 2001).

ISSUES

- Whether the court erred in failing to provide oral argument and a formal statement of its reasoning.
- Whether the Foundation is protected by sovereign immunity.
- 3. Whether there are any genuine issues of material fact that the Foundation accepted a fraudulent conveyance.

DISCUSSION

Ι

Ehrenberg asserts that the court's omission to conduct oral argument, or to issue findings of fact and conclusions of law, was error. We do not agree.

Federal Rule of Civil Procedure 52, as incorporated by
Federal Rule of Bankruptcy Procedure 7052, requires that trial
courts make findings of fact and conclusions of law after
conducting bench trials but explicitly disclaims the requirement
of findings of fact and conclusions of law on motions for summary
judgment.³ However, the lack of an explanation by the trial
court of why there is no genuine issue of material fact and why
judgment is required as a matter of law deprives the reviewing
court of the assistance of the trial court's analysis and
reasoning.

Summary judgment motions are to be granted "if the movant is entitled to judgment as a matter of law." Celotex Corp. v.

³"Findings of fact and conclusions of law are unnecessary on decisions of motions under Rule 12 or 56 [summary judgment]." Fed. R. Civ. P. 52.

Catrett, 477 U.S. 317, 322 (1986). Thus, the trial court's function is one of legal analysis rather than of fact-finding. On the other hand, ultimate issues of fact can be determined via summary judgment. Here, it is unclear, due to the lack of explanation from the bankruptcy court, exactly what fact-finding role the court played.

The court's decision not to conduct oral argument was a permissible exercise of its discretion. See Local Bankruptcy Rule 9013-1, United States Bankruptcy Court, Central District of California. In fact, according to the court's procedures and the Declaration of Paul Gale, it was Ehrenberg's counsel's responsibility to request oral argument and she did not do so. Ehrenberg does not claim that the court's calendaring procedures are improper, and to the extent the court did not entertain oral argument, it appears that his counsel did not request argument.

Thus, we perceive no procedural error and proceed to the question whether the Foundation was entitled to summary judgment as a matter of law.

ΙI

In order to affirm a court's decision to grant summary judgment, "[v]iewing the evidence in the light most favorable to the non-moving party, we must determine whether the bankruptcy court correctly found that there are no genuine issues of material fact and that the moving party is entitled to judgment

⁴The Foundation points to Fed. R. Civ. P. 78, that allows motions to be decided without oral argument. However, Fed. R. Civ. P. 78 is not explicitly incorporated in the Federal Rules of Bankruptcy Procedure.

as a matter of law. . . Fed. R. Bankr. P. 7056; Fed. R. Civ. P. 56(c)." Fogal Legware of Switzerland, Inc. v. Wills (In re Wills), 243 B.R. 58, 62 (9th Cir. BAP 1999).

Summary judgment is "only proper 'if the pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any, show that there is no genuine issue as to any material fact and that the moving party is entitled to judgment as a matter of law.'" Thorson v. Cal. Student Aid Comm'n. (In re Thorson), 195 B.R. 101, 103-04 (9th Cir. BAP 1996), citing Celotex Corp. v. Catrett, 477 U.S. 317, 322 (1986).

Here, the bankruptcy court merely stated that "Defendant is entitled to judgment as a matter of law for each of the reasons cited by movant." Declaration of Paul Gale, Tentative Ruling. In support of its motion, the Foundation cited at least nine reasons.

Because we perceive genuine material issues of fact existing in relation to most of the reasons cited by the Foundation in support of the motion, we will reverse the bankruptcy court's judgment.

The Foundation's central defense cited in support of the motion is that, because of its status as an instrumentality of the state, the complaint filed by Ehrenberg is tantamount to a suit against the state of California and is therefore barred by the Eleventh Amendment.

In opposition, Ehrenberg asserts that a genuine issue of material fact exists as to whether the Foundation is indeed an instrumentality of the state such that the suit is barred.

The Ninth Circuit has held that California state colleges and universities enjoy Eleventh Amendment immunity from suit.

Mitchell v. Los Angeles Community College Dist., 861 F.2d 198,

201 (9th Cir. 1988) ("California state colleges and universities are 'dependent instrumentalities of the state'" for Eleventh

Amendment purposes); Jackson v. Hayakawa, 682 F.2d 1344, 1350

(9th Cir. 1982) ("the University of California and the Board of Regents are considered to be instrumentalities of the state for purposes of the Eleventh Amendment").

The Foundation argues that it is an instrumentality of the state because: (a) the Foundation was created to administer contracts on behalf of CSUF and did so in this case; (b) the Foundation used the \$500,000 for CSUF's benefit (capital improvements to the sports complex); (c) the Foundation was acting as CSUF's agent with respect to the contract; (d) the Foundation was acting in its official capacity on CSUF's behalf; and (e) if a judgment for the \$500,000 was imposed upon the Foundation, CSUF would be forced to satisfy the judgment.

In support of its argument, the Foundation presented the declaration of the Foundation's Executive Director stating that the Foundation was administering this contract on behalf of CSUF, and attaching invoices intended to show that the funds were expended on renovation of the sports complex.

Because the bankruptcy court stated in its tentative decision that it was granting summary judgment "for each of the reasons cited by [Foundation]", we presume that the court granted the Foundation's motion based on its Eleventh Amendment sovereign immunity defense. This finding requires an absence of a genuine

is an agent or instrumentality of the state. We disagree with this finding because such issues of fact exist for determination.

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To determine whether the Foundation was an agent of CSUF for Eleventh Amendment purposes, the following factors must be evaluated: whether a judgment against the defendant would impact the state treasury, whether the entity performs an essential state function, whether the entity has the ability to sue or be sued, whether the entity can take property in its own name rather than in the name of the state, and finally, the "corporate status of the entity." <u>Jackson</u>, 682 F.2d at 1350 (citation omitted).⁵

⁵Neither of Ehrenberg's briefs recognize the appropriate analysis for determination of whether the Foundation can enjoy Eleventh Amendment immunity. Instead, and irrelevant to such an analysis, Ehrenberg argues that the Foundation cannot show it is an agent of the state under California agency law. Whether or not an entity acts as an agent is not one of the enumerated factors in the Eleventh Amendment analysis.

There may be a difference between who is an agent for a state for Eleventh Amendment purposes (<u>cf. Ex Parte Young</u>, 209 U.S. 123 (1908)) and who is an agent under general agency law.

The Foundation addressed some of the appropriate factors in its summary judgment motion, but not in its appellate brief. In its summary judgment motion, the Foundation cites to the Mitchell case for the proposition that "a California State University's agents acting in their official capacities, such as the Foundation here, share in the University's Eleventh Amendment immunity." Motion for Summary Judgment at 7. However, the discussion in Mitchell that referred to agents of the state referred to individuals, not entities. Thus, an agent, as an official of a state agency, may enjoy immunity, but here, the suit is against an entity-the Foundation, not an individual. Ehrenberg's opposition to the motion and appellate briefs only address whether the Foundation was an "agent" of CSUF, perhaps misconstruing the phrase "state agency" to be defined by generally applicable state agency law. Ehrenberg's discussion of state agency law thus misses the point in the Eleventh Amendment context.

The most important factor in the inquiry is whether the state treasury would be responsible for an adverse money judgment against the entity. $\underline{\text{Id}}$.

Here, the Foundation alleges that the state would be responsible for an adverse judgment rendered against it. In support of this allegation, the Foundation points to its operating agreement with CSUF. The operating agreement is a contract between the Foundation and CSUF defining the function, purpose, and terms and conditions under which the Foundation will operate. However, there is nothing in the operating agreement that tends to show that the state or CSUF is responsible for the Foundation's debts.

Indeed, a brief review of some of the terms of the operating agreement tends to show that the Foundation operates as a separate entity with fiscal responsibility for its own debts that is not dependent on CSUF. To wit, the operating agreement provides that the Foundation's "retained earnings and residual amounts derived from administration of [its] functions and activities" will be applied to satisfy debts incurred by the Foundation and for establishment of capital reserves. Operating Agreement at 2 ¶ 5. Another clause provides that the Foundation is required to carry liability insurance, is solely responsible for the premiums, and that the state and CSUF are to be additional named insureds under the policy. Id. at 5. Finally, the operating agreement provides that, should CSUF be found liable for the Foundation's acts or omissions, CSUF is entitled to indemnification. Id.

These various clauses add up to the conclusion that a judgment against the Foundation is not likely to be paid from the state treasury, because of both the Foundation's indemnification responsibility and the fact that it appears to control and maintain its finances on its own without the state's interference or interest.

The crucial factor in the determination of whether the Foundation acts as an arm of the state for Eleventh Amendment purposes is far from determined. Whether or not a judgment against the Foundation would be satisfied from the state treasury is a genuine issue of material fact that precludes the entry of summary judgment on the issue of the Foundation's claim that it is protected from suit as an instrument of the state. See Jackson, 682 F.2d at 1350.

Although the issue of whether the state would be responsible for a judgment against the Foundation is not the sole factor to be examined in determining immunity from suit, it is the most important one. Id. at 1351. We note that at least one other factor possibly militates against the grant of Eleventh Amendment immunity from suit. That factor is the "corporate status of the entity." Id. The Foundation is neither a state agency, nor is it controlled by the legislature. The Foundation is a California non-profit corporation. See Articles of Incorporation. In determining whether the status of the entity militates in favor of the grant of immunity, "the court looks to the way state law treats the entity." Mitchell, 861 F.2d at 201. Without performing an exhaustive analysis of California corporation law, it is axiomatic that a private non-profit corporation is a

legally distinct entity from a state agency or a legislativelycontrolled entity such as a state university.

Since the Foundation is legally distinct from the state, the question becomes whether the facts establish a connection with the state that is close enough to provide a shield. Genuine issues of material fact exist on this question, such as whether the Foundation is an instrumentality of the state under applicable jurisprudence. The court erred in granting the Foundation's motion for summary judgment based on the Foundation's alleged Eleventh Amendment immunity from suit.

III

The Foundation's summary judgment motion also asserts that Ehrenberg's suit is time-barred. This is partially correct, but not in a way that would be dispositive of the adversary proceeding.

Ehrenberg's fraudulent transfer avoiding powers under the Bankruptcy Code extend only to transfers "made or incurred on or within one year before the date of the filing of the petition."

11 U.S.C. § 548(a). Ehrenberg's complaint concedes that the transfer was made 18 months before the filing of the petition.

Thus, to the extent the suit relies on § 548, the action is timebarred. This, however, turns out to be a distinction without much of a difference because Ehrenberg also invokes California's fraudulent transfer laws by way of 11 U.S.C. § 544, which do not contain the one-year limitation period.

Ehrenberg's complaint states that relief is sought both "under state and federal law." Under § 544(b), a trustee may

avoid a transfer if a creditor could have done so under state law.

California's Uniform Fraudulent Transfer Act provides that:

A transfer made or obligation incurred by a debtor is fraudulent as to a creditor whose claim arose before the transfer was made or the obligation was incurred if the debtor made the transfer or incurred the obligation without receiving a reasonably equivalent value in exchange for the transfer or obligation and the debtor was insolvent at that time or the debtor became insolvent as a result of the transfer or obligation.

Cal. Civ. Code § 3439.05.

California's fraudulent conveyance statute is "similar in form and substance to the [bankruptcy] code's fraudulent transfer provisions, and the Ninth Circuit has held that the state laws may be interpreted contemporaneously." Gill v. Maddalena (In re Maddalena), 176 B.R. 551, 553 (Bankr. C.D. Cal. 1995), citing Wyle v. C.H. Rider & Family (In re United Energy Corp.), 944 F.2d 589, 594 (9th Cir. 1991). We have elsewhere parsed at length the differences between California and federal fraudulent transfer law. Plotkin v. Pomona Valley Imports, Inc. (In re Cohen), 199 B.R. 709, 716-20 (9th Cir. BAP 1996).

As applicable here, the main difference in treatment of fraudulent conveyances under state law and federal law is that the one-year limit on avoidable transfers does not apply to transfers under state law. Therefore, although the federal law component of Ehrenberg's complaint is barred, the state law component is not.

 $^{^{6}}$ "[T]he trustee may avoid any transfer of an interest of the debtor in property or any obligation incurred by the debtor that is voidable under applicable law by a creditor." 11 U.S.C. § 544(b).

When one turns to the merits, there are a number of issues regarding the elements of a constructive fraudulent transfer.

Α

In the absence of proof of actual intent to hinder, delay, or defraud a creditor, a necessary finding of an avoidable fraudulent transfer under California law is that the debtor must not have received "reasonably equivalent value" for the transfer. That is to say, if the debtor received "reasonably equivalent value" for the \$500,000 payment, the transfer is not avoidable by the trustee. Cohen, 199 B.R. at 718.

The Foundation contends that Beachport received reasonably equivalent value for the \$500,000 because, in exchange, Beachport received an exclusive license to promote events at CSUF's sports complex.

Ehrenberg's response to the Foundation's allegation that
Beachport received reasonably equivalent value for the \$500,000
payment is that, unless the Foundation shows that it was acting
as an agent of CSUF, Beachport received nothing from the
Foundation in exchange for the \$500,000. Ehrenberg also asserts
that "there is sufficient probative evidence in the record to
support" a finding that Beachport did not receive reasonably
equivalent value. However, that assertion lays bare; it is not
accompanied by an explanation of what the sufficiently probative
evidence is that supports it.

The Foundation offered competent evidence, via declaration in support of its motion, that Beachport possibly received some

value for the transfer. In fact, although Beachport does not appear to be currently exercising its right to produce events at the sports complex, "because of the exclusive rights granted to Beachport under the Agreement, CSUF has never solicited any other entertainment entity to promote concerts."

However, what is lacking in the record is evidence regarding the actual value of the so-called exclusive license granted Beachport. Ehrenberg does not refute the Foundation's evidence that Beachport received the license in exchange for the transfer, but the Foundation does not present any evidence at all that the license is actually worth anything. As such, a genuine issue of material fact remains for determination: did Beachport receive reasonably equivalent value for the \$500,000 transfer?

The mere fact that the Foundation appears to have established that Beachport received an exclusive license to promote events shows perhaps that some "value" might have been received for the transfer, but such evidence does not go to whether that value was "reasonably equivalent." The Foundation has the burden of proof on the issue of reasonably equivalent value, and its evidence presented in support of its summary judgment motion does not shift the burden to Ehrenberg to negate the Foundation's affirmative defense. Celotex, 477 U.S. at 328 ("It is the defendant's task to negate, if he can, the claimed basis for the suit," White, J. concurring).

Another essential element to avoiding a constructively fraudulent transfer is that the debtor must have been insolvent

В

at the time of the transfer or rendered insolvent by it. CAL. CIV. Code \$ 3439.05.

The Foundation's motion for summary judgment did not address this essential element. Therefore, a genuine issue of material fact remains as to whether Beachport was insolvent at the time of the transfer or rendered insolvent by it.

С

The Foundation also contends that it cannot be liable for the transfer because a trustee may only recover a transfer from the initial transferee. This is incorrect as a matter of statute.

A trustee may recover the transferred property or its value from "the initial transferee" or "any immediate or mediate transferee of such initial transferee." 11 U.S.C. § 550(a). The Foundation contends that it did not exercise dominion and control over the \$500,000, could not put the funds toward its own use, and therefore was not the initial transferee under § 550(a)(1). The motion, however, is silent on the issue of whether the Foundation is an "immediate or mediate transferee of such initial transferee." 11 U.S.C. § 550(a)(2).

The Foundation claims to provide evidence, in the form of the William Dickerson declaration, that shows that it was not the

⁷In support of his contention that Beachport was insolvent, Ehrenberg points to copies of Beachport's bankruptcy schedules. While not dispositive on the issue, the schedules are sufficient to raise a genuine issue of material fact.

initial transferee.⁸ That evidence is rebutted however, by evidence that the \$500,000 was paid directly to the Foundation, not CSUF. Whether or not the Foundation was the initial transferee is a genuine issue of material fact that cannot be resolved based on the evidence available.

⁸Stating that, pursuant to the Foundation's operating agreement, the transfer was made pursuant to CSUF's agreement with Beachport, and was made for CSUF's benefit. Motion for Summary Judgment at 12.

D

While the Foundation may not have been the initial transferee, it may have been an "immediate of mediate transferee." Therein lies another genuine issue of material fact that has yet to be determined.

If the Foundation was an immediate or mediate transferee, it may be able to avail itself of the safe harbor defense pursuant to 11 U.S.C. § 550(b). To the extent that the Foundation is an immediate or mediate transferee, the transfer cannot be avoided if it took the transfer in good faith and for value. 11 U.S.C. § 550(b); Danning v. Miller (In re Bullion Reserve), 922 F.2d 544, 547 (9th Cir. 1991).

Here, the Foundation's argument in support of the fact that it took the transfer in good faith is that Ehrenberg did not present any evidence to rebut the Foundation's contention that, "[p]rior to being served with plaintiff's complaint, the Foundation had no knowledge of the debtor's financial condition and was unaware of any facts that would have led it to believe

that the debtor intended to hinder, delay or defraud its creditors."

Ehrenberg attempted to refute this evidence by offering copies of newspaper articles alleging some sort of conspiracy at CSUF in its system of awarding contracts. The Foundation objected to this evidence, the bankruptcy court sustained the objections, and Ehrenberg does not contend to this court that the court erred in sustaining the Foundation's evidentiary objections. That evidence will not be considered.

Because there is a genuine issue of material fact on the issue of what value, if any, Beachport received for the transfer, the Foundation is not yet entitled to the safe harbor of a transferee that takes in good faith and for value. Furthermore, the Foundation's evidence on good faith is a bare assertion, or conclusion, that it took the transfer in good faith, a question that is inherently fact-intensive. Accordingly, the Foundation's good faith in taking the transfer is another genuine issue of material fact that calls for a further determination.

Ehrenberg did not respond to the Foundation's motion in absolute conformity with the requirements of Federal Rule of Civil Procedure 56, as incorporated by Federal Rule of Bankruptcy Procedure 7056. Rule 56(e) requires that a nonmoving party must provide evidence, such as affidavits, that "set forth specific facts showing that there is a genuine issue for trial." Here, Ehrenberg's arguments and evidence largely miss the mark. However, summary judgment may only be entered "if appropriate."

Id. Although Ehrenberg's response to the motion is not overwhelming, where we have determined that there are multiple issues of fact yet to be determined, entry of summary judgment is not "appropriate." Hirsch & Barrans, The Analysis & Decision of Summary Judgment Motions (Fed. Jud. Ctr. 1991) at 48-49.

CONCLUSION

There was no procedural error. However, multiple genuine issues of material fact exist: whether a judgment against the Foundation would be satisfied from the state treasury, whether the Foundation is an instrumentality of the state, whether Beachport received reasonably equivalent value for the transfer, whether Beachport was rendered insolvent by it, whether the Foundation was the initial, an immediate or a mediate transferee, and whether the Foundation took the transfer in good faith and for value.

In sum, and because there remain multiple genuine issues of material fact, the grant of summary judgment was error. REVERSED and REMANDED.