No. A14-	
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Supreme Court of the United States

SEAN C. PARNELL, in his official capacity as Governor of Alaska, MICHAEL GERAGHTY, in his official capacity as Attorney General of Alaska, WILLIAM J. STREUR, in his official capacity of Commissioner of the Alaska Department of Health and Social Services, and PHILLIP MITCHELL, in his official capacity as State Registrar and Licensing Officer, Alaska Bureau of Vital Statistics,

Petitioners,

v.

Matthew Hamby, Christopher Shelden, Christian Laborde, Susan Tow, Sean Egan, David Robinson, Tracey Wiese, Katrina Cortez, Courtney Lamb, and Stephanie Pearson,

Respondents

Petitioners' Application for an Emergency Stay of the District Court Decision Pending Appeal or Petition for Certiorari

DIRECTED TO THE HONORABLE ANTHONY M. KENNEDY ASSOCIATE JUSTICE OF THE SUPREME COURT OF THE UNITED STATES AND CIRCUIT JUSTICE FOR THE NINTH CIRCUIT

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To the Honorable Anthony M. Kennedy, Associate Justice of the Supreme Court of the United States and Circuit Justice for the United States Court of Appeals for the Ninth Circuit:

Petitioners respectfully request an immediate stay of the final judgment issued by the United States District Court for the District Court of Alaska, pending the Ninth Circuit's disposition of Alaska's appeal. In the alternative, petitioners request a stay pending Alaska's filing of a petition for certiorari before judgment following the Ninth Circuit's disposition of Alaska's forthcoming petition for *en banc* hearing.

The district court's October 12, 2014 decision held that Alaska's Constitution and statutes violate the Fourteenth Amendment because they do not license or recognize same-sex marriages and immediately enjoined petitioners from enforcing those laws. Alaska immediately appealed and requested an emergency stay. On October 15, 2014, a Ninth Circuit panel temporarily stayed the district court's order to give Alaska the opportunity seek a stay from this Court. Absent a stay, petitioners will be required to begin issuing marriage licenses to same-sex couples contrary to Alaska law once the Ninth Circuit's temporary stay dissolves at 12:00 p.m. Pacific time (3:00 p.m. Eastern time), on Friday, October 17, 2014.

BACKGROUND

The citizens of Alaska define civil marriage, both by statute and in the Alaska Constitution, as consisting of the relationship between a man and a woman. See Alaska Const. art. I, § 25 (1998) (providing "[t]o be valid or recognized in this State, a marriage may exist only between one man and one woman"); Alaska Stat.

§ 25.05.011 (1996) (defining "marriage" as, *inter alia*, "a civil contract entered into by one man and one woman"). Alaska does not recognize out-of-state same-sex marriages. *See* Alaska Stat. § 25.05.013(a), (b) (1996) (providing an out-of-state "marriage entered into by persons of the same sex ... is void in this state" and "may not be recognized by the state as being entitled to the benefits of marriage").

Respondents—five same-sex couples married outside Alaska and one unmarried same-sex couple—sued petitioners under 42 U.S.C. § 1983, claiming Alaska's marriage laws violate the Fourteenth Amendment to the extent they do not license or recognize same-sex marriages. On October 12, 2014, the federal district court granted respondents summary judgment, declaring that Alaska's marriage laws violate the equal protection and due process guarantees of the Fourteenth Amendment and "immediately enjoin[ing]" petitioners from enforcing the laws "to the extent that [they] prohibit otherwise qualified same-sex couples from marriage and refus[e] to recognize lawful same-sex marriages entered in other states." Order at 25. The district court relied heavily on the Ninth Circuit's decision in *Latta v*. Otter, __ F.3d __, 2014 WL 4977682 (9th Cir. Oct. 7, 2014), entered a week earlier.

The following day, October 13, petitioners filed a notice of appeal and moved for an emergency stay of the district court's order pending appeal, which the district court denied on October 14. That same evening, petitioners applied to the Ninth Circuit for an emergency stay pending appeal. The next day, October 15, a Ninth

On October 14, the district court entered final judgment with respect to its October 12 order. Petitioners' notice of appeal, filed October 13, is deemed to have been filed on the day final judgment was entered. FED. R. APP. P. 4(a)(2).

Circuit panel consisting of Judges O'Scannlain, Berzon, and Bybee "grant[ed] a temporary stay of the district court's October 12, 2014 order until 12:00 pm (noon) PDT on Friday, October 17, 2014, to afford appellants an opportunity to seek a stay from the United States Supreme Court." Order in *Hamby v. Parnell* (9th Cir. Oct. 15, 2014) (No. 14-35856), at 1. The panel otherwise denied petitioners' stay motion. *Id.* Partially dissenting, Judge O'Scannlain would have granted the stay motion in its entirety. *Id.* at 2 ("While I concur in affording the state of Alaska the opportunity to seek a stay from the Supreme Court, I would grant the stay pending appeal in this court.") (citing *Herbert v. Kitchen*, 134 S. Ct. 893 (2014)).

JURISDICTION

Petitioners seek a stay of the district court's final judgment pending disposition of Alaska's appeal in the Ninth Circuit. In the alternative, petitioners seek a stay pending occurrence of two interrelated events: (1) the Ninth Circuit's disposition of their petition for *en banc* hearing, which petitioners will file early next week, and (2) the filing of petitioners' certiorari petition before judgment, should the Ninth Circuit deny *en banc* hearing. The district court's decision is subject to review by this Court before judgment of the court of appeals under 28 U.S.C. § 1254(1), and this Court therefore has jurisdiction to grant a request for stay pending appeal under 28 U.S.C. § 2010(f). *See, e.g., San Diegans for Mt. Soledad Nat'l War Memorial. v. Paulson*, 548 U.S. 1301, 1302 (2006) (Kennedy, J., in chambers). Additionally, this Court has authority to issue a stay in aid of its jurisdiction under 28 U.S.C. § 1651(a).

REASONS FOR GRANTING THE EMERGENCY STAY

"In considering stay applications on matters pending before the Court of Appeals, a Circuit Justice must 'try to predict whether four Justices would vote to grant certiorari should the Court of Appeals affirm the District Court order without modification; try to predict whether the Court would then set the order aside; and balance the so-called 'stay equities." San Diegans, 548 U.S. at 1302 (quoting INS v. Legalization Assistance Project, 510 U.S. 1301, 1304 (1993) (O'Connor, J., in chambers)). While "[t]his is always a difficult and speculative inquiry," id. at 1303 (quotations omitted), the extraordinary circumstances of this case indicate that a stay pending disposition of petitioners' appeal in the Ninth Circuit is appropriate. At a minimum, the Court should stay the district court's order while the Ninth Circuit considers petitioners' soon-to-be-filed petition for en banc hearing. Otherwise, the citizens of Alaska will be deprived of any meaningful opportunity to vindicate their basic marriage laws on appeal while the district court's decision overturning those laws goes into effect.

I. Four Justices will likely grant certiorari if the Ninth Circuit denies en banc hearing and affirms the district court decision.

Petitioners are mindful that the Court recently denied certiorari in five cases presenting the same issue here. *See, e.g., Bostic v. Rainey*, __ S.Ct. __, 2014 WL 3924685 (Mem.) (U.S. Oct. 6, 2014). Nonetheless, this case presents extraordinary circumstances that strongly suggest a grant of certiorari is likely.

First, the district court's decision was governed by recent Ninth Circuit precedent requiring marriage laws to be subject to heightened equal protection

scrutiny, based on the theory that such laws classify according to sexual orientation. See Latta, 2014 WL 4977682, at *4 (applying heightened scrutiny from SmithKline Beecham Corp. v. Abbott Labs., 740 F.3d 471 (9th Cir. 2014), reh'g en banc denied, 759 F.3d 990 (9th Cir. 2014)). This puts the Ninth Circuit out of step with ten other circuits. See SmithKline, 759 F.3d at 991-92 & n.2 (O'Scannlain, J., dissenting from denial of en banc rehearing) (applying heightened scrutiny to sexual orientation classification places Ninth Circuit "on the short end of a 10-2 split among our sister circuits"). It also conflicts with this Court's recent decision in United States v. Windsor, 133 S. Ct. 2675 (2013), which declined to apply heightened scrutiny to the federal definition of marriage in the Defense of Marriage Act. See id. at 993 (O'Scannlain, J., dissenting) (observing that "nothing in Windsor compels the application of heightened scrutiny" to sexual orientation classifications). Consequently, if the Ninth Circuit affirms the district court's opinion on the strength of Latta, four Justices would likely grant certiorari to correct a widespread circuit split over the level of equal protection scrutiny that should govern equal protection challenges to marriage laws.

That is why, at a minimum, the Court should grant a stay pending disposition of petitioners' forthcoming petition for en banc hearing in the Ninth Circuit. See FED. R. APP. P. 35(b) (allowing a party to "petition for a hearing or rehearing en banc). There is a reasonable likelihood that a majority of Ninth Circuit judges will vote to grant initial en banc hearing in Alaska's case to address the profound circuit split caused by the Latta panel. (Furthermore, a petition for en banc rehearing has

already been filed in *Sevcik v. Sandoval*, which is consolidated with *Latta*, and it is reasonable to expect a rehearing petition next week from Idaho in *Latta*). *See* Petition for Reh'g En Banc in *Sevcik v. Sandoval* (9th Cir. No. 12-17668) (filed Oct. 13, 2014). Should the Ninth Circuit reconsider *Latta* en banc, the *Latta* panel could be overturned or vacated, thus removing the principal ground for the district court's decision in this case.

Second, should the Ninth Circuit decline to grant en banc hearing to reconsider Latta, then Alaska would have strong grounds to seek certiorari before judgment from this Court. 28 U.S.C. § 1254(1). By the time that petitioners' en banc petition will have been decided by the Ninth Circuit, there is a reasonable likelihood that there will be a clear post-Windsor circuit split over whether the Fourteenth Amendment requires States to license and recognize same-sex marriages. There was no such post-Windsor split when this Court recently denied review in five cases presenting that question, but such a split is likely to develop in the coming months. On August 6, 2014, the Sixth Circuit heard argument on that question in cases from Michigan, Ohio, Tennessee, and Kentucky, and could soon issue a decision creating a split with the Tenth, Fourth, Seventh, and Ninth Circuits. Additionally the Fifth Circuit will soon hear argument in cases from Louisiana and Texas addressing the same issue and could easily issue a decision by year's end. See De Leon v. Perry, No. 14-50196 (5th Cir.) (Texas); Robicheaux v. Caldwell, No. 14-30137 (5th Cir.)

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² See DeBoer v. Snyder, No. 14-1341 (6th Cir.) (Michigan); Obergefell v. Himes, No. 14-3057 (6th Cir.) (Ohio); Henry v. Himes, No. 14-3464 (6th Cir.) (Ohio); Bourke v. Beshear, No. 14-5291 (6th Cir.) (Kentucky); Tanco v. Haslam, No. 14-5297 (6th Cir.) (Tennessee).

(Louisiana). Thus, by the time Alaska filed a petition for certiorari before judgment, there could well be a post-*Windsor* circuit split providing strong justification for this Court's review.

Third, by now it should go without saying that the issue presented in this case is of overriding national importance. This Court thought so when it granted certiorari last year in *Hollingsworth v. Perry*, 133 S. Ct. 2652 (2013), and since then the urgency of the issue has grown by orders of magnitude. This case squarely presents the issue in all its dimensions, without any of the jurisdictional defects that bedeviled *Hollingsworth*.

II. There is a strong likelihood that the district court's decision will be overturned.

The notion that the Fourteenth Amendment compels States to license and recognize same-sex marriages nullifies this Court's decision in Windsor. Windsor was premised on the States' "historic and essential authority to define the marital relation," 133 S. Ct. at 2692, and it held that DOMA's federal marriage definition invalidly sought to "influence or interfere with state sovereign choices about who may be married." Id. at 2693 (emphasis added). As the Court explained, DOMA subverted the principle that the "regulation of domestic relations' is 'an area that has long been regarded as a virtually exclusive province of the States." Id. at 2691 (quoting Sosna v. Iowa, 419 U.S. 393, 404 (1975)). "The definition of marriage," Windsor emphasized, is "the foundation of the State's broader authority to regulate the subject of domestic relations with respect to the '[p]rotection of offspring, property interests, and the enforcement of marital responsibilities." Id. (quoting

Williams v. North Carolina, 317 U.S. 287, 298 (1942)). That historic allocation of domestic relations authority to the States was central to Windsor's holding. See id. at 2692 (stating that "[t]he State's power in defining the marital relation [was] of central relevance" to the outcome) (emphasis added).

Windsor thus tightly linked individual rights to the States' traditional authority over domestic relations law. It vindicated the rights of same-sex married couples by affirming New York's authority "to recognize and then to allow same-sex marriages" in the first place. Id. at 2692; see, e.g., Bond v. United States, 131 S. Ct. 2355, 2364 (2011) (explaining that "[f]ederalism secures the freedom of the individual" by "allow[ing] States to respond ... to the initiative of those who seek a voice in shaping the destiny of their own times"). New York's decision to define marriage was "without doubt a proper exercise of its sovereign authority within our federal system, all in the way that the Framers of the Constitution intended." Windsor, 133 S. Ct. at 2692. DOMA fell precisely because it undermined that sovereign authority by diminishing the rights New York granted same-sex couples. Underlining this point, the Court expressly limited its holding to persons "joined in same-sex marriages made lawful by the State." Id. at 2695 (emphasis added).

In light of *Windsor*'s obvious grounding in state authority, the district court cannot have been correct that Alaska is compelled by the Fourteenth Amendment to license and recognize same-sex marriages. For instance, the idea that the Equal Protection Clause condemns man-woman marriage laws is entirely incompatible with *Windsor*'s understanding that citizens may legitimately debate through the

normal democratic process whether to adopt same-sex marriage in the first place. See Windsor, 133 S. Ct. at 2689 (discussing New York's "statewide deliberative process that enabled its citizens to discuss and weigh arguments for and against same-sex marriage"). Furthermore, the idea that the Due Process Clause protects a historically-grounded right to marry someone of the same-sex ignores Windsor's candid recognition that "until recent years ... marriage between a man and a woman no doubt had been thought of by most people as essential to the very definition of that term and to its role and function throughout the history of civilization." Id. at 2689. A comprehensive discussion of the district court's errors will have to await merits briefing, of course, but those two points alone should cast severe doubts on the correctness of its decision under Windsor.

At a more foundational level, the district court's application of the Fourteenth Amendment is incompatible with basic postulates of self-government guaranteed by the Constitution as a whole. This Court recently reinforced that respect for democratic decision-making in Schuette v. Coalition to Defend Affirmative Action, which rejected an equal protection challenge to a Michigan constitutional amendment forbidding affirmative action in public universities. 134 S. Ct. 1623 (2014). Schuette found that "Michigan voters [had] exercised their privilege to enact [the amendment] as a basic exercise of their democratic power." Id. at 1636 (op. of Kennedy, J.). Recognizing the amendment reflected "the national dialogue regarding the wisdom and practicality of [affirmative action]," Schuette held that "courts may not disempower the voters from choosing which path to follow." Id. at

1631, 1635. "It is demeaning to the democratic process," *Schuette* said, "to presume that the voters are not capable of deciding an issue of this sensitivity on decent and rational grounds," and even if debates like these "may shade into rancor … that does not justify removing [them] from the voters' reach." *Id.* at 1637, 1638.

Schuette speaks directly to the issue of state authority here. As with affirmative action, there is an ongoing "national dialogue regarding ... [same-sex marriage]," and "courts may not disempower the voters from choosing which path to follow." Id. at 1631, 1635. As with affirmative action, it would be "demeaning to the democratic process to presume ... voters are not capable of deciding an issue of this sensitivity on decent and rational grounds." Id. at 1637. Indeed, it is the responsibility of voters—not the courts—to decide the issue, because "[f]reedom embraces the right, indeed the duty, to engage in a rational, civic discourse in order to determine how best to form a consensus to shape the destiny of the Nation and its people." *Id*; *cf*. Windsor, 133 S. Ct. at 2692 ("In acting first to recognize and then to allow same sex marriages, New York was responding 'to the initiative of those who [sought] a voice in shaping the destiny of their own times.") (quoting Bond, 131 S. Ct. at 2359). Schuette thus reinforces Windsor's point that a state's decision to recognize samesex marriage, or not to, is "without doubt a proper exercise of its sovereign authority within our federal system." 133 S. Ct. at 2692. With respect to the validity of either sovereign decision, Windsor and Schuette speak in unison: "There is no authority in the Constitution of the United States or in [the Supreme] Court's precedents for the

Judiciary to set aside [the] laws that commit this policy determination to the voters." *Schuette*, 134 S. Ct. at 1638.

III. Without a stay, Alaska citizens and officials will suffer irreparable harm

"[A]ny time a State is enjoined by a court from effectuating statutes enacted by representatives of its people, it suffers a form of irreparable injury." New Motor Vehicle Bd. v. Orrin W. Fox Co., 434 U.S. 1345, 1351 (1977) (Rehnquist, J., in chambers); accord Maryland v. King, 133 S. Ct. 1, 3 (2012) (Roberts, C.J., in chambers). That principle is nowhere more keenly on display in this case, for the district court has enjoined Alaska from enforcing its most foundational laws governing the definition of marriage. It is a settled proposition that "[e]ach state as a sovereign has a rightful and legitimate concern in the martial status of persons domiciled within its borders." Windsor, 133 S. Ct at 2691 (quoting Williams, 317 U.S. at 298). The district court's decision usurps that sovereign authority, breaching an area of domestic relations "that has long been regarded as a virtually exclusive province of the States." Windsor, 133 S. Ct. at 2691 (quoting Sosna v. Iowa, 419 U.S. 393, 404 (1975)).

Not only has the district court overridden the democratic authority of Alaskans over a matter so basic as the definition of marriage, but the court (as well as a majority of the Ninth Circuit motions panel) has refused even to stay its order while Alaska seeks appellate relief. By the time Alaska winds its way through the Ninth Circuit appeals process, it is impossible to know how many same-sex marriages will have been contracted in Alaska in the meantime. Should the district court decision

be overturned, Alaska will face the painful issue of whether or how to unwind those marriages. See Legalization Assistance Project, 510 U.S. at 1305-06 (O'Connor, J., in chambers) (noting the "considerable administrative burden" on the government as a reason to grant the stay). No one's legitimate interests are served by such an outcome, and a stay should be issued to prevent it.

IV. The balance of equities strongly favors a stay.

As explained above, failure to stay the district court's decision will irreparably harm the sovereign interests of Alaska's citizens in the integrity and enforcement of their laws and Constitution. It will also leave those citizens with virtually no effective remedy on appeal, given the controlling panel decision in *Latta* and the refusal of the Ninth Circuit to grant a stay pending appeal. Moreover, without a stay, the interim licensing of marriages contrary to Alaska law could easily lead to administrative chaos that will harm *everyone's* interest in the orderly enforcement of domestic relations laws.

Against these obvious harms caused by failure to stay the district court's decision pending appeal, respondents can only claim a *temporary* injury in not being able to marry at this time. As Windsor pointed out, the very idea of same-sex marriage involves a "new perspective, a new insight." Windsor, 133 S. Ct. at 2689. It cannot be the case that respondents would be irreparably harmed simply by waiting for a definitive resolution—either from the *en banc* Ninth Circuit or from this Court—of the question whether this novel right is indeed mandated by the

Fourteenth Amendment or whether it is, as Windsor strongly indicated, subject to democratic deliberation by the citizens of the various States.

CONCLUSION

Petitioners respectfully request that the Circuit Justice issue a stay of the district court's decision pending resolution of petitioners' appeal in the Ninth Circuit. In the alternative, petitioners request a stay that would encompass the time during which (1) the Ninth Circuit considers petitioner's request for en banc hearing of their appeal, and (2) this Court subsequently considers a petition for writ of certiorari before judgment, in the event the Ninth Circuit denies en banc hearing.

Respectfully submitted,

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IN THE UNITED STATES DISTRICT COURT DISTRICT OF ALASKA

MATTHEW HAMBY, et al.,

Plaintiffs,

v.

Case No. 3:14-cv-00089-TMB

SEAN C. PARNELL, et al.,

Defendants.

ORDER

I. INTRODUCTION

The issue in this case is whether Alaska's constitutional and statutory provisions prohibiting same-sex marriage and the recognition of same-sex marriages lawfully entered in other states violate the Fourteenth Amendment of the United States Constitution. The Plaintiffs are five same-sex couples living in Alaska; four of the couples are lawfully married in other states and one couple is unmarried but seeks to marry in Alaska ("Plaintiffs"). All couples wish to have their commitments legally recognized by the State of Alaska. The Defendants, sued in their official capacities, are: Sean Parnell, the Governor of the State of Alaska; Michael Geraghty, the Attorney General of the State of Alaska; William J. Streur, the Commissioner of the Alaska Department of Health and Human Services; and Phillip Mitchell, the section chief of the Division of Public Health of the Alaska Department of Health and Social Services for the Alaska Bureau of Vital Statistics ("Defendants"). (Defendants").

¹ See Dkt. 1.

² Dkt. 20 at 10.

³ Dkt. 1 at 7-8.

Plaintiffs brought this action pursuant to 42 U.S.C. § 1983 and filed a motion for summary judgment, arguing that Alaska's laws banning same-sex marriage and refusing to recognize a same-sex marriage lawfully entered in another state violate both the Due Process and Equal Protection Clauses of the Fourteenth Amendment of the U.S. Constitution.⁴ Plaintiffs seek declaratory and injunctive relief.⁵ The Defendants deny any violation of the Plaintiffs' constitutional rights and therefore seek summary judgment as a matter of law in their favor.⁶

For the reasons that follow, the Plaintiffs' motion for summary judgment is GRANTED. The Court finds that Alaska's ban on same-sex marriage and refusal to recognize same-sex marriages lawfully entered in other states is unconstitutional as a deprivation of basic due process and equal protection principles under the Fourteenth Amendment of the U.S. Constitution.

II. BACKGROUND

Plaintiffs challenge the constitutionality of three Alaskan laws: Article 1, Section 25 of the Alaska Constitution and Alaska statutes Section 25.05.011 and Section 25.05.013 (collectively, "the same-sex marriage laws"). Article 1, Section 25 of the Alaska Constitution, adopted in 1998 and effective in 1999, confines the definition of a valid marriage to couples of the opposite sex:

§25. Marriage

To be valid or recognized in this State, a marriage may exist only between one man and one woman.⁷

⁴ See Dkt. 20.

⁵ Dkt. 1 at 2, 33.

⁶ Dkt. 31.

⁷ AK CONST. Art. 1, §25 (1998).

Alaska statute Section 25.05.011, enacted in 1996, reiterates the definition of marriage as being between male-female couples and prevents the solemnization of any marriage that does not meet that requirement:

§ 25.05.011. Civil Contract

- (a) Marriage is a civil contract entered into by one man and one woman that requires both a license and solemnization. The man and the woman must each be at least one of the following:
 - (1) 18 years of age or older and otherwise capable;
 - (2) Qualified for a license under Alaska Stat. § 25.05.171; or
 - (3) A member of the armed forces of the United States while on active duty.
- (b) A Person may not be joined in marriage in this state until a license has been obtained for that purpose as provided in this chapter. A marriage performed in this state is not valid without solemnization as provided in this chapter. 8

Alaska law recognized valid marriages entered in other states. However, in 1996, Section 25.05.013 was written to specifically exclude out-of-state same-sex marriages from that formal recognition. It provides:

§ 25.05.013. Same-sex marriages.

- (a) A marriage entered into by persons of the same sex, either under common law or under statute, that is recognized by another state or foreign jurisdiction is void in this state, and contractual rights granted by virtue of the marriage, including its termination, are unenforceable in this state.
- (b) A same-sex relationship may not be recognized by the state as being entitled to the benefits of marriage.⁹

In combination, the same-sex marriage laws specifically identify homosexual couples as a group that is (1) not entitled to the benefits and responsibilities conferred by marriage, and (2) excluded from having lawful out-of-state marriages recognized by the State of Alaska. The Plaintiffs argue that the laws' effect stigmatizes same-sex couples and their children by relegating them to a "second class status," as well as "undermines the Plaintiffs' ability to achieve their

⁸ ALASKA STAT. §25.05.011 (1996).

⁹ ALASKA STAT. §25.05.013 (1996).

aspirations, disadvantages them financially, and denies them 'dignity and status of immense import.'"¹⁰ The Plaintiffs allege that these harms deprive them of their rights under the Fourteenth Amendment, which include the right of all people to choose whom to marry and to be treated equally under the law. ¹¹

III. LEGAL STANDARD

Summary judgment is appropriate where "there is no genuine dispute as to any material fact and the movant is entitled to judgment as a matter of law." The facts of this case are not in dispute; the Plaintiffs present a facial challenge to the constitutionality of Alaska's laws prohibiting same-sex marriage and the recognition of same-sex marriages lawfully entered in other states. Challenges regarding facial constitutionality implicate only issues of law. If Plaintiffs demonstrate that Alaska's same-sex marriage laws are facially invalid, the Court will strike the laws as unconstitutional.

The Fourteenth Amendment of the U.S. Constitution provides, in relevant part, that no state shall "deprive any person of life, liberty, or property, without due process of law; nor deny to any person within its jurisdiction the equal protection of the laws." ¹⁵ "At the heart of [Fourteenth Amendment] liberty is the right to define one's own concept of existence, of meaning, of the

¹⁰ Dkt. 1 at 11 (quoting *United States v. Windsor*, 133 S.Ct. 2675, 2692 (2013)).

¹¹ Dkt. 20 at 11; see Zablocki v. Redhail, 434 U.S. 374, 384 (1978).

¹² Fed. R. Civ. P. 56(a).

¹³ See, e.g., U.S. v. Bynum, 327 F.3d 986, 990 (9th Cir. 2003).

¹⁴ See Citizens United v. Federal Election Com'n, 558 U.S. 310, 312 (2010).

¹⁵ U.S. CONST. amend. XIV.

universe, and of the mystery of human life. Beliefs about these matters could not define the attributes of personhood were they formed under compulsion of the State."¹⁶ While the power to define and regulate marriage is allocated to the separate states, state laws still may not infringe upon individual constitutional rights.¹⁷ Although the freedoms guaranteed by the Due Process and Equal Protection Clauses of the Fourteenth Amendment are closely related and often intersect,¹⁸ the Court will address each clause in turn.

A. The Due Process Clause

Due process under the Fourteenth Amendment, containing both procedural and substantive components, protects "all fundamental rights comprised within the term liberty...from invasion by the States." Protection provided by the substantive component of due process "barr[s] certain government actions regardless of the fairness of the procedures used to implement them...[and] serves to prevent governmental power from being 'used for purposes of oppression." Furthermore, "[n]either the Bill of Rights nor the specific practices of States at the time of the adoption of the Fourteenth Amendment marks the outer limits of the substantive sphere of liberty which the Fourteenth Amendment protects."

¹⁶ Planned Parenthood of Southeastern Pa. v. Casey, 505 U.S. 833, 851 (1992).

¹⁷ See, e.g., Windsor, 133 S.Ct. at 2680; Loving v. Virginia, 388 U.S. 1, 7 (1967).

¹⁸ *Lawrence v. Texas*, 539 U.S. 558, 575 (2003) ("Equality of treatment and the due process right to demand respect for conduct protected by the substantive guarantee of liberty are linked in important respects…").

¹⁹ Casey, 505 U.S. at 846-47 (quoting Whitney v. California, 274 U.S. 357, 373 (1927)).

²⁰ Daniels v. Williams, 474 U.S. 327, 331 (1986) (internal citation omitted) (quoting Den ex dem. Murray v. Hoboken Land & Imp. Co., 59 U.S. 272, 277 (1855)).

²¹ Casey, 505 U.S. at 848.

To be considered "fundamental," a right must be "objectively, deeply rooted in the Nation's history and tradition" and "implicit in the concept of ordered liberty" to the point that "neither liberty nor justice would exist if they were sacrificed." In addition to procreation, contraception, family relationships, child rearing, and education, ²⁴ the Supreme Court has consistently recognized that an individual's choice to marry is a fundamental right protected by due process. While the power to define and regulate marriage is allocated to the separate states, state laws still may not infringe upon individual constitutional rights. ²⁶

Here, the Court is initially tasked with determining whether the right to marry an individual of the same sex and the right to have legal recognition of a same-sex marriage entered in another state are fundamental rights. If so, the Court asks whether and to what degree Alaska's same-sex marriage laws infringe upon those rights.²⁷ If the laws significantly interfere with the Plaintiffs'

²² Washington v. Glucksberg, 521 U.S. 702, 720-21 (1997).

²³ Palko v. Connecticut, 302 U.S. 319, 325-26 (1937) (overruled on other grounds by Benton v. Maryland, 395 U.S. 784 (1969)).

²⁴ Carey v. Population Services Int'l, 431 U.S. 678, 685 (1977).

²⁵ See Turner v. Safley, 482 U.S. 78, 95 (1987) ("[T]he decision to marry is a fundamental right" and is "of fundamental importance for all individuals."); Cleveland Bd. of Educ. v. La Fleur, 414 U.S. 632, 639-640 (1974) ("This Court has long recognized that freedom of personal choice in matters of marriage and family life is one of the liberties protected by...the Fourteenth Amendment."); Loving, 388 U.S. at 12 ("The freedom to marry has long been recognized as one of the vital personal rights essential to the orderly pursuit of happiness...fundamental to our very existence and survival.").

²⁶ See, e.g., Windsor, 133 S.Ct. at 2680; Loving, 388 U.S. at 7.

²⁷ Beller v. Middendorf, 632 F.2d 788, 807 (9th Cir. 1980) ("[S]ubstantive due process scrutiny of a government regulation involves a case-by-case balancing of the nature of the individual interest allegedly infringed, the importance of the government interest furthered, the degree of infringement, and the sensitivity of the government entity responsible for the regulation to more carefully tailored alternative means of achieving its goals.").

rights, the laws "cannot be upheld unless [they are] supported by sufficiently important state interests and [are] closely tailored to effectuate only those interests." ²⁸

B. The Equal Protection Clause

In analyzing an equal protection challenge, the Court first identifies the classification made by the state.²⁹ Depending on the classification, the Court uses different standards of review to determine whether a law violates equal protection.³⁰ The highest level of scrutiny, strict scrutiny, applies to "suspect classes" (e.g., classifications based on race, religion, and national origin) and requires the government to prove that a discriminatory law is "narrowly tailored" to achieving a "compelling" state interest.³¹ The lowest level of scrutiny, rational basis review, applies to classifications that are generally assumed to be valid (e.g., the elderly and mentally handicapped) and requires that the law be "rationally related" to a "legitimate" state interest.³² The Court applies intermediate scrutiny for "quasi-suspect" classes (e.g., gender and illegitimacy), requiring that the law be "substantially related" to achieving a "sufficiently important governmental interest."³³

In this case, the State of Alaska has constructed its marriage laws to exclude a class identified on the basis of sexual orientation. The Supreme Court has yet to declare what standard of review

²⁸ Zablocki, 434 U.S. at 388.

²⁹ See, e.g., United States v. Lopez-Flores, 63 F.3d 1469, 1472 (9th Cir. 1995)

³⁰ *Id*.

³¹ See Parents Involved in Cmty. Sch. v. Seattle Sch. Dist. No. 1, 551 U.S. 701, 720 (2007); Johnson v. California, 543 U.S. 499 (2005).

³² See Heller v. Doe, 509 U.S. 312, 320 (1993); Bower v. Whitman, 671 F.3d 905, 917 (9th Cir. 2012).

³³ City of Cleburne, Tex. v. Cleburne Living Ctr., 473 U.S. 432, 440-41; United States v. Virginia, 518 U.S. 515, 524 (1996).

is appropriate for laws that discriminate on this basis, but the Court is not left without guidance. Just days ago, in *Latta*, *v. Otter*, the Ninth Circuit employed heightened scrutiny to consider the constitutionality of same-sex marriage bans in Nevada and Idaho because the laws "discriminate on the basis of sexual orientation." At oral argument on October 10, 2014, the parties agreed that *Latta* is precedential in this circuit.³⁵

Latta unambiguously requires that the Court employ a heightened standard of review to this case. In Latta, the Ninth Circuit assessed the constitutionality of same-sex marriage bans in Idaho and Nevada that used similar language to that in Alaska's same-sex marriage bans.³⁶ Finding that the laws discriminate on the basis of sexual orientation, the Ninth Circuit employed heightened scrutiny to find that the states failed to demonstrate that the laws furthered any legitimate governmental purpose.³⁷ Lacking sufficient justification, the Ninth Circuit held that the laws were unconstitutional for "impos[ing] legal, financial, social and psychic harms on numerous citizens"

³⁴ 2014 WL 4977682 at *15 (9th Cir. Oct. 7, 2014). The Ninth Circuit's earlier decision in *Smithkline Beecham v. Abbott Laboratories*, 740 F.3d 471, 481-84 (9th Cir. 2014) provided that, in light of *Windsor*, "heightened scrutiny" is the appropriate standard of review when laws discriminate based on sexual orientation. Even absent the Ninth Circuit's decision in *Latta*, the Court would employ the heightened standard of review as required by *Smithkline*, leading to the same result found in this opinion.

When oral argument began, a stay by the Supreme Court was in place as to part of the *Latta* decision; by the end of oral argument, that stay had been lifted. Regardless, *Latta* is the controlling law of this Circuit. *Wedbush*, *Noble*, *Cooke*, *Inc.* v. S.E.C., 714 F.2d 923, 924 (9th Cir. 1983) ("It is fundamental that the mere pendency of an appeal does not, in itself, disturb the finality of a judgment. Similarly, the pendency of a petition for rehearing does not, in itself, destroy the finality of an appellate court's judgment.") (internal citations omitted).

³⁶ 2014 WL 4977682, at *4, n.2.

³⁷ *Id.* at *13, *33.

of Idaho and Nevada.³⁸ It is within this framework that the Court will determine the constitutionality of Alaska's same-sex marriage laws.

When applying a heightened standard of review under the Equal Protection Clause, the Court must invalidate discriminatory laws unless they have an "exceedingly persuasive justification." The Defendants must show "at least that the classification serves important governmental objectives and that the discriminatory means employed are substantially related to achievement of those objectives." Moreover, the classification must be based on legitimate government concerns "other than disagreement with the choice the individual has made." Nevertheless, this Court recognizes the Supreme Court's cautioning that "equal protection is not a license for courts to judge the wisdom, fairness, or logic of legislative choices." In the context of the case at hand, the Court analyzes the objectives of Alaska's same-sex marriage laws and their relationship to any important governmental objectives.

IV. DISCUSSION

Since the Supreme Court struck down part of the federal Defense of Marriage Act ("DOMA") last year in *United States v. Windsor*, numerous federal courts have addressed the constitutionality of state bans on same-sex marriages.⁴³ Currently, four circuits have ruled on the issue; the Ninth,

³⁸ *Id.* at 32.

³⁹ Virginia, 518 U.S. at 531.

⁴⁰ Mississippi Univ. for Women v. Hogan, 458 U.S. 718, 724 (1982) (internal quotations omitted).

⁴¹ Hodgson v. Minnesota, 497 U.S. 417, 435 (1990).

⁴² FCC v. Beach Communications, Inc., 508 U.S. 307, 313 (1993).

Windsor, 133 S.Ct. 2675; see, e.g., Brenner v. Scott, 2014 WL 4113100 (N.D. Fla. Aug. 21, 2014); Love v. Beshear, 2014 WL 2957671 (W.D. Ky. July 1, 2014); Whitewood v. Wolf, 2014

Seventh, Fourth, and Tenth Circuits each held that state laws prohibiting same-sex marriage are unconstitutional.⁴⁴ While the question before the Court today is not identical to that in *Windsor*, the holding of the Supreme Court provides insight. The *Windsor* court found that DOMA "impose[d] a disadvantage, a separate status, and so a stigma upon all those who enter same-sex marriages" and created a differentiation that "demeans the [same-sex] couple, whose moral and sexual choices the Constitution protects."⁴⁵

The Plaintiffs continuously cite *Windsor* to argue that Alaska's same-sex marriage laws are analogous to DOMA because the laws not only deny them "equal dignity" by treating heterosexuals and homosexuals differently, but are also demeaning to their families, undermine their personal autonomy, and are in violation of their constitutional rights. ⁴⁶ The Defendants argue that *Windsor* is inapposite to this case because the Supreme Court's holding was based on the state's authority to define marriage and the inability of the federal government to interfere with that authority. ⁴⁷ The Defendants' interpretation of *Windsor* is that it "stands for the proposition that the definition of marriage is an issue for the states." ⁴⁸ State sovereignty in defining marriage

WL 2058105 (M.D. Pa. May 20, 2014); *DeBoer v. Snyder*, 973 F.Supp.2d 757 (E.D. Mich. 2014); *DeLeon v. Perry*, 975 F.Supp.2d 632 (W.D. Tex. 2014); *McGee v. Cole*, 2014 WL 321122 (S.D. W. Va. Jan. 29., 2014).

See Latta, 2014 WL 4977682; Baskin v. Bogan, 2014 WL 4359059 (7th Cir. Sept. 4, 2014);
 Bostic v. Schaefer, 760 F.3d 352 (4th Cir. 2014); Kitchen v. Herbert, 755 F.3d 1193 (10th Cir. 2014);
 see also Bishop v. Smith, 2014 WL 3537847 (10th Cir. July 18, 2014).

⁴⁵ 133 S.Ct. at 2693 (citing *Lawrence*, 539 U.S. 558).

⁴⁶ Dkt. 20 at 2, 24-25, 36-40, 43.

⁴⁷ 133 S.Ct. at 2689-91.

⁴⁸ Dkt. 31 at 13.

is certainly emphasized in *Windsor*, but the primary principle behind the Supreme Court's ruling is that regulation of marriage consistent with the Constitution requires that state laws not "degrade or demean" a class of people without sufficient justification.⁴⁹

A. Alaska's Same-Sex Marriage Laws Violate Due Process

1. <u>Alaska's ban on same-sex marriage violates the unmarried plaintiffs' fundamental right to choose whom to marry</u>

The parties do not dispute that our nation has a longstanding history of recognizing an individual's fundamental right to marry, which is protected by the Due Process Clause of the Fourteenth Amendment.⁵⁰ However, the Plaintiffs argue that same-sex marriage is encompassed in the right to marry while the Defendants contend that the right to marriage, as rooted in our nation's history and tradition, is strictly between a man and a woman.

It is true, as Defendants argue, that in categorical terms "[t]he Supreme Court has never held that there is a fundamental constitutional right to same-sex marriage." This does not, however, equate to the notion that no such right exists. As the Supreme Court in *Casey* explained:

It is tempting, as a means of curbing the discretion of federal judges, to suppose that...the Due Process Clause protects only those practices, defined at the most specific level, that were protected against government interference by other rules of law when the Fourteenth Amendment was ratified. But such a view would be inconsistent with our law. It is a promise of the Constitution that there is a realm of personal liberty which the government may not enter. ⁵²

In other words, even rights not explicitly mentioned in the Bill of Rights can be protected by substantive due process. For example, in *Loving v. Virginia*, the "right to interracial marriage"

⁴⁹ 133 S.Ct. at 2695.

⁵⁰ *Glucksberg*, 521 U.S. at 726.

⁵¹ Dkt. 31 at 12.

⁵² Casey, 505 U.S. at 847 (internal citations omitted).

was not included in the Constitution (in fact, it was illegal in most states at the time), nor did the Supreme Court declare a fundamental right to interracial marriage. Rather, the decision hinged on the determination that the freedom to marry, without an additional descriptor, "resides with the individual and cannot be infringed by the State." In this way, the Supreme Court found interracial marriage "to be an aspect of liberty protected against state interference by the substantive component of due process." ⁵⁴

While the Supreme Court cases defining marriage as a "fundamental right" involved opposite-sex couples, nothing in the decisions indicates that the fundamental right to marry is circumscribed by other defining characteristics (e.g., in this case, a fundamental right to "*male-female* marriage"). The Supreme Court has never described or defined marriage as a right that is dependent upon the particular facts of the case before it or a right belonging to a particular group; on the contrary, its discussion of marriage has consistently been "in broad terms independent of the persons exercising it."⁵⁵ The choice of whom to marry is an "associational right[]" that is "of basic importance in our society" and is "sheltered by the Fourteenth Amendment against the State's unwarranted usurpation, disregard, or disrespect."⁵⁶

Our society places immense value on marriage because it "involve[es] the most intimate and personal choices a person may make in a lifetime, choices central to personal dignity and autonomy..." In *Griswold v. Connecticut*, the Supreme Court described in detail the

⁵³ 388 U.S. at 12.

⁵⁴ Casey, 505 U.S. at 847-48.

⁵⁵ *Kitchen*, 755 F.3d at 1209.

⁵⁶ *M.L.B.* v. *S.L.J.*, 519 U.S. 102, 116 (1971).

⁵⁷ Casey, 505 U.S. at 851.

autonomous essence of marriage and the private choice involved when entering such a commitment:

Marriage is a coming together for better or for worse, hopefully enduring, and intimate to the degree of being sacred. It is an association that promotes a way of life, not causes; a harmony in living, not political faiths; a bilateral loyalty, not commercial or social projects. Yet it is an association for as noble a purpose as any involved in our prior decisions. ⁵⁸

More recently, in *Lawrence v. Texas*, the Supreme Court explained that "our laws and tradition afford constitutional protection to personal decisions relating to marriage, procreation, contraception, family relationships, child rearing, and education.... Persons in a homosexual relationship may seek autonomy for these purposes, just as heterosexual persons do." The holding in *Lawrence* concerned an anti-sodomy law in Texas, but the reasoning was rooted in the persistent concept of individual privacy and independence when exercising the rights to make decisions on personal matters. In *Lawrence*, the critical mistake identified by the Supreme Court in its earlier reasoning is the same error made by Defendants in this case: in the desire to narrowly define the rights protected by the Fourteenth Amendment, they "fail[] to appreciate the extent of the liberty at stake."

Our forefathers wrote the Bill of Rights hundreds of years ago and could not have predicted "the components of liberty in its manifold possibilities" as we see today. ⁶¹ As the Supreme Court articulately explained, "those who drew and ratified the Due Process Clause[]...knew times can

⁵⁸ 381 U.S. 479, 486 (1965).

⁵⁹ 539 U.S. at 574.

⁶⁰ *Id.* at 567.

⁶¹ *Id.* at 578-79.

blind us to certain truths and later generations can see that laws once necessary and proper in fact only serve to oppress. As the Constitution endures, persons in every generation can invoke its principles in their own search for greater freedom."⁶² The Plaintiffs in this case do not ask the Court to recognize an entirely new fundamental right to same-sex marriage; rather, Plaintiffs wish to participate in the existing liberty granted to other couples to make a deeply personal choice about a private family matter.

Here, "[t]he inescapable fact is that adjudication of substantive due process claims may call upon the Court in interpreting the Constitution to exercise that same capacity which by tradition courts always have exercised: reasoned judgment....That does not mean we are free to invalidate state policy choices with which we disagree; yet neither does it permit us to shrink from the duties of our office." The Court has been called upon to use reasoned judgment to interpret the right to choose whom to marry and the breadth of that right under substantive due process. It is in consideration of this duty that the Court finds that marriage between individuals of the same sex is encompassed by our nation's longstanding fundamental right to marry.

The Court then must determine whether Alaska's same-sex marriage laws significantly interfere with the Plaintiffs' right to marry whom they choose. The answer is obvious as to the unmarried Plaintiffs: the law prevents them from exercising that right. For many years, there have been powerful voices condemning homosexual conduct as immoral, but the Court's obligation in this case is not to determine or mandate a particular moral code, but rather "to define the liberty of all." While homosexuality and the union of same-sex couples through marriage may be against

 $^{^{62}}$ *Id*.

⁶³ Casey, 505 U.S. at 849.

⁶⁴ *Id.* at 850.

the beliefs or beyond the moral parameters of some Americans, the core purpose of the Fourteenth Amendment is to protect an individual's freedom by ensuring that a constitutional right is not "infringed simply because a majority of the people choose that it be." Alaska's laws prohibiting same-sex marriage "usurp, disregard, and disrespect" the fundamental right of all homosexuals to choose who to marry; a right of liberty, privacy, and association freely given to heterosexuals. 66

2. Alaska's refusal to recognize valid same-sex marriages entered in other states violates the married Plaintiffs' fundamental right to have their marriages recognized

In light of the Court's determination that Alaska's laws prohibiting same-sex marriage violate Plaintiffs' fundamental right to choose whom to marry, it necessarily follows that Alaska's anti-recognition law concerning valid same-sex marriages entered in other states also violates that right. By refusing to recognize valid same-sex marriages entered in other states and declaring them void in Alaska, Section 25.05.013 effectively strips same-sex married couples of their liberty interest in having their valid marriages recognized.⁶⁷ Therefore, Alaska Statute 25.05.013 also violates the married Plaintiffs' fundamental right to have their valid out-of-state marriages recognized under the due process clause.

If this case concerned only a due process claim, the Court would begin to assess the Defendants' assertions of the governmental interests and whether Alaska's same-sex marriage

⁶⁵ Lucas v. Forty-Fourth Gen. Assembly of State of Colo., 377 U.S. 713, 736-37 (1964).

⁶⁶ See Meyer v. Nebraska, 262 U.S. 390, 399 (1923); Griswold, 381 U.S. at 486; M.L.B., 519 U.S. at 116.

⁶⁷ See Windsor, 133 S.Ct. at 2694 (The refusal of one jurisdiction to recognize a legally established marriage from another jurisdiction "demeans the couple, whose moral and sexual choices the Constitution protects…and whose relationship the [latter] State has sought to dignify.").

laws are related to those interests. However, since this case also involves a claim under the Equal Protection Clause, which requires the same inquiry, the Court reserves the analysis until after an initial discussion of the equal protection claim.

B. Alaska's Same-Sex Marriage Laws Violate Equal Protection

"A law declaring that in general it shall be more difficult for one group of citizens than for all others to seek aid from the government is itself a denial of equal protection of the laws in the most literal sense." Alaska's same-sex marriage laws declare that it is more difficult for homosexuals to seek the benefits of lawful marriage with a person of their choosing than it is for heterosexuals. Even if we accept the Defendants' contention that Alaska's same-sex marriage laws were not intended to discriminate against or harm same-sex couples, but rather to "retain the traditional definition of marriage," 69 the fact is that the laws do discriminate.

Defendants provide minimal evidentiary support for the argument concerning the legislative history of Alaska's same-sex marriage laws, stating simply that Alaskan voters chose to adopt the definition of marriage as between "one man and one woman." Defendants point out that the Statement in Support of the Marriage Amendment for the *Official Election Pamphlet* declares that the amendment "does not 'target' anybody or 'deny' anybody their rights"; that "[a]ll Alaskans are equal before the law. But that's not what this debate is about." In fact, that is exactly what the debate on marriage is about. By singling out homosexual couples and banning their ability to

⁶⁸ Romer v. Evans, 517 U.S. 620, 633 (1996).

⁶⁹ Dkt. 31 at 9.

⁷⁰ *Id.* at 9-10.

⁷¹ *Id*. at 9.

marry an individual of their choosing, it is impossible to assert that all Alaskans are equal under the state's laws.

Defendants contend that the same-sex marriage laws do not deny any benefits, and the Court acknowledges that Alaska grants same-sex couples some benefits corresponding with those granted to legally-married opposite-sex couples. However, the inability to legally marry denies same-sex couples a panoply of state and federal benefits afforded opposite-sex couples.⁷² The Court looks to *Windsor* where the Supreme Court found that the "principle purpose" and "necessary effect" of DOMA were to "impose inequality" on same-sex couples and their families by forbidding them from participating in marriage.⁷³ Here, rather than *promoting* marriage between a man and woman by granting them additional rights and privileges, the apparent purpose and practical effect of Alaska laws is to impose inequality upon same-sex couples by denying them the rights and privileges afforded heterosexual couples.

Intermediate scrutiny places the "demanding" burden of justification on the Defendants to prove that the objectives of Alaska's same-sex marriage laws are "substantially related" to achieving an "important governmental objective." Additional considerations for assessing laws that discriminate based on sexual orientation include the "resulting injury and indignity," "the 'disadvantage' inflicted on gays and lesbians," and the "government-sponsored message" sent by

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⁷² See, e.g., 26 U.S.C. § 6013 (granting married couples the ability to file income taxes jointly); 26 U.S.C. §1041 (right for married couples to transfer assets to one's spouse while married or during divorce without tax liability); 5 U.S.C. §§ 8901(5), 8905 (healthcare benefits for legally-married spouses of federal employees).

⁷³ *Windsor*, 133 S.Ct. at 2694-95.

⁷⁴ Virginia, 518 U.S. at 524, 533; Hibbs v. Dep't of Human Resources, 273 F.3d 844, 855 (9th Cir. 2001).

the laws about the status of homosexuals in our society.⁷⁵ Here, Defendants assert one primary governmental objective: affirming the citizens' right to change law through the democratic process. The Defendants' argument includes the voters' interests in maintaining the traditional definition of marriage and encouraging optimal, stable child-rearing environments that are implicated by the overarching theme of federalism.⁷⁶

1. Affirming Alaskan voters' right to decide how to define marriage

Defendants rely on the Supreme Court's ruling in *Schuette v. Coalition to Defend Affirmative Action*⁷⁷ to emphasize the "right of the citizens to vote and decide the critical issues affecting their lives." Marriage is of particular interest to society as it is often the root or foundation of family units that create and strengthen communities. It is not surprising that due to the importance and impact of marriage, a state's interest in regulating marriage within its boundaries includes the power to determine, within constitutional bounds, what marriage is and who may enter into those unions. It is obvious that the government has a strong interest in supporting the democratic process, which grants citizens the power to "seek a voice in shaping the destiny of their own times" and to have a hand in changing the social institutions of which they are a part. ⁸⁰

⁷⁵ Smithkline, 740 F.3d at 482 (quoting Windsor, 133 S.Ct. at 2692-93).

⁷⁶ Dkt. 31 at 24-27.

⁷⁷ 134 S.Ct. 1623 (2014).

⁷⁸ Dkt. 31 at 15.

⁷⁹ *Windsor*, 133 S.Ct. at 2691.

⁸⁰ Bond v. United States, 131 S.Ct. 2355, 2364 (2011).

However, a state's right to define marriage is not unbounded; a state may not exercise its power to define marriage in a way that infringes upon individuals' constitutional rights. 81 "Though each faith, minister, and individual can define marriage for themselves, at issue here are laws that act outside that protected sphere. Once the government defines marriage and attaches benefits to that definition, it must do so constitutionally. It cannot impose a traditional or faith-based limitation upon a public right without a sufficient justification for it."82 Many Alaskans may personally wish to enshrine their own definition of marriage in the law. However, this case does not concern whether any person or group finds same-sex marriage repugnant based on personal moral or religious beliefs; the Constitution protects the right to express one's personal beliefs and values, but it also protects same-sex couples from laws that negatively impact their Constitutional rights. 83 Even if a majority of citizens disapprove of homosexuality, an infringement on same-sex couples' constitutional rights "must be predicated on legitimate state concerns other than disagreement with the choice the individual has made." The basic principle is that "fundamental rights may not be submitted to vote; they depend on the outcome of no elections."

The Supreme Court has consistently struck down state laws that regulate marriage in an impermissible fashion, particularly when the regulation is one that withholds the right to marry

⁸¹ Loving, 388 U.S. at 11-12; see also Dkt. 31 (Defendants concede: "Where the citizens have exercised their right to vote—their decision should not be overturned by the judiciary absent compelling circumstances such as the violation of a fundamental right.")

⁸² Bourke v. Beshear, 2014 WL 556729 at *10 (W.D. Ky. Feb. 12, 2014).

⁸³ See Geiger v. Kitzhaber, 994 F.Supp.2d 1128, 1137-38 (D. Or. 2014).

⁸⁴ *Hodgson*, 497 U.S. at 435.

⁸⁵ W. Va. Bd. of Educ. v. Barnette, 319 U.S. 624, 638 (1943).

entirely for a particular group. For example, regardless of the majority's beliefs, a state may not refuse the right to marriage for an interracial couple, ⁸⁶ nor for individuals that have not upheld their child-support obligations, ⁸⁷ nor for the incarcerated. ⁸⁸ Even if many Alaskan citizens have moral or religious sentiments that conflict with homosexuality, the mere "fact that the governing majority in a state has traditionally viewed a particular practice as immoral is not a sufficient reason for upholding a law prohibiting the practice." ⁸⁹

Homosexuals are "among the most stigmatized, misunderstood, and discriminated-against minorities in the history of the world." ⁹⁰ Alaska's denial of the benefits and dignity of marriage for them only perpetuates this discrimination without legitimate grounds. Same-sex couples comprise only a small portion of Alaska's population, and "[m]inorities trampled on by the democratic process have recourse to the courts; the recourse is called constitutional law." ⁹¹ To put it simply, "a primary purpose of the Constitution is to protect minorities from oppression by majorities.... Thus, considerations of federalism cannot carry the day..." ⁹²

⁸⁶ Loving, 388 U.S. at 11.

⁸⁷ Zablocki, 434 U.S. at 387-88.

⁸⁸ *Turner*, 482 U.S. at 96-99.

⁸⁹ *Lawrence*, 539 U.S. at 560 ("Moral disapproval of a group cannot be a legitimate governmental interest under the Equal Protection Clause because legal classifications must not be 'drawn for the purpose of disadvantaging the group burdened by the law."") *Id.* at 583 (quoting *Dept. of Agriculture v. Moreno*, 413 US. 528, 633 (1973).

⁹⁰ Baskin, 2014 WL 4359059 at *11.

⁹¹ *Id.* at *19.

⁹² *Latta*, 2014 WL 4977682, at *29.

Moreover, when assessing an equal protection challenge, regardless of the level of scrutiny employed by the Court, the stated government interests must have a logical relationship to the law in question. Even if the Court employed the lowest standard of review, it is illogical to say that Alaska's same-sex marriage laws are rationally related to serving the right of citizens to vote on significant changes to the law. Alaska's same-sex marriage laws governing the institution of marriage have nothing to do with promoting or ensuring a citizen's voting rights.

2. The preservation of the traditional definition of marriage

Defendants correctly argue that throughout our nation's history, a "traditional" marriage has typically been an agreement between one man and one woman. However, "[a]ncient lineage of a legal concept does not give it immunity from attack" under the appropriate standard of review. Adherence to tradition is not a valid basis for taking away an individual's constitutional rights, particularly when experience reveals that the injustice no longer serves, or even acts as a detriment to, the general welfare. In regard to a parallel argument concerning tradition brought by the state in *Baskin*, the Seventh Circuit explained:

The state's argument from tradition runs head on into *Loving v. Virginia*, since the limitation of marriage to persons of the same race was traditional in a number of states when the Supreme Court invalidated it. Laws forbidding black-white marriage dated back to colonial times and were found in northern as well as southern colonies and states. Tradition per se has no positive or negative significance. There are good traditions, bad traditions pilloried in such famous literary stories as Franz Kafka's "In the Penal Colony" and Shirley Jackson's "the Lottery," bad traditions that are historical realities such as cannibalism, foot-binding, and suttee, and traditions that from a public-policy standpoint are neither good nor bad (such

⁹⁴ Heller, 509 U.S. at 326.

⁹³ Dkt. 31 at 26.

⁹⁵ See Wolf v. Walker, 986 F.Supp.2d 982, 1019 (W.D. Wis. 2014), aff'd, Baskin, 2014 WL 4359059 ("The rejection of these inequalities by later generations shows that sometimes a tradition may endure because of unexamined assumptions about a particular class of people rather than because the laws serve the community as a whole.").

as trick-or-treating on Halloween). Tradition per se therefore cannot be a lawful ground for discrimination—regardless of the age of the tradition. ⁹⁶

As previously discussed, the traditional notion of marriage as described by the Supreme Court is comprised of two individuals that make the deeply personal choice to dedicate their lives to each other. It is a union that acts as a benefit to society and is defined by commitment, intimacy, autonomy, and personal dignity. Many same-sex couples, the Plaintiffs among them, desperately wish to enter into such a legally valid lifelong relationship, and they devote substantial time, energy, and money to have the state recognize their commitment.

While the state and its citizens may indeed have a legitimate interest in promoting certain virtues, it does not follow that a law forbidding same-sex marriage has any relation to the status of male-female marriage. Presented with unsupported arguments about the future effects of same-sex marriage on traditional marriage, the Ninth Circuit stated:

Unsupported legislative conclusions as to whether particular policies will have societal effects of the sort at issue in this case—determinations which often, as here, implicate constitutional rights—have not been afforded deference by the Court. To the contrary, we "retain an independent constitutional duty to review factual findings where constitutional rights are at stake…." [T]here is no empirical support for the idea that legalizing same-sex marriage would harm—or indeed affect—opposite sex marriages or relationships. ⁹⁷

Just as in *Latta*, the Defendants have provided the Court with little more than uncorroborated suggestions about the impact of same-sex marriage. Without persuasive factual findings to evaluate, the Court finds that there is inadequate support for the contention that banning same-sex marriages has any rational relationship to the preservation of traditional marriages.

⁹⁶ Baskin, 2014 WL 4359059, at *14 (internal citation omitted).

⁹⁷ Latta, 2014 WL 4977682, at *17, *18 (quoting Gonzalez v. Carhart, 550 U.S. 124, 165-66 (2007)).

3. Child-rearing

Defendants further mention the notion that "it is legitimate for voters to believe that children can prosper with a father and a mother in their lives—because they derive unique values from each parent" and that the state seeks "to ensure that all children have the best chance to grow in a stable environment by supporting families." Again, these contentions are unsupported by empirical evidence. As the Ninth Circuit found, "[r]aising children is hard; marriage supports same-sex couples in parenting their children, just as it does opposite-sex couples." 100

For the many same-sex couples with children in the United States today, permitting them to enter into marriage encourages security and stability in their family and for their children. It is estimated that 23% of same-sex couples in Alaska are raising children (biological, adopted, or step-children), the third highest percentage in the nation. Preventing these individuals from participation in marriage places upon them unwarranted social, economic, and political burdens and prevents them from obtaining the extensive benefits and protections that are provided to families of opposite-sex couples. Discussing the states' arguments regarding procreation and child-rearing, the Ninth Circuit in *Latta* found:

⁹⁸ Dkt. 31 at 26.

⁹⁹ See, e.g., "Lesbian and Gay Parenting." (American Psychological Association), http://apa.org/pi/lgbt/resources/parenting.aspx?item=6 (last visited October 11, 2014) ("[E]vidence to date suggests that home environments provided by lesbian and gay parents are as likely as those provided by heterosexual parents to support and enable children's psychological growth.").

¹⁰⁰ Latta, 2014 WL 4977682, at *22.

[&]quot;Six Million American Children and Adults Have an LGBT Parent." (Williams Institute, UCLA School of Law, Feb. 2013), http://williamsinstitute.law.ucla.edu/wp-content/uploads/LGBT-Parenting.pdf.

¹⁰² See Plaintiffs' affidavits at Dkts. 21-26.

In extending the benefits of marriage only to people who have the capacity to procreate, while denying those same benefits to people who already have children, Idaho and Nevada materially harm and demean same-sex couples with children.... Denying children resources and stigmatizing their families on this basis is "illogical and unjust."... It is counterproductive, and it is unconstitutional. ¹⁰³

A more effective way to support the state's interest in building strong, supportive families with children would be to allow same-sex couples the same public resources as heterosexual couples have for creating and nurturing a family.¹⁰⁴ There is no sensible reason to deny same-sex families the same advantages and benefits already given to opposite-sex couples.

In sum, any relationship between Alaska's same-sex marriage laws and the government interests asserted by Defendants is either nonexistent or purely speculative. Alaska's same-sex marriage laws are a prime example of how "the varying treatment of different groups or persons is so unrelated to the achievement of any combination of legitimate purposes that we can only conclude that the legislature's actions were irrational." Refusing the rights and responsibilities afforded by legal marriage sends the public a government-sponsored message that same-sex couples and their familial relationships do not warrant the status, benefits, and dignity given to couples of the opposite sex. This Court finds that Alaska's same-sex marriage laws violate the

¹⁰³ *Latta*, 2014 WL 4977682, at *25 (internal citation omitted) (quoting *Plyler v. Doe*, 457 U.S. 202, 220 (1982)).

¹⁰⁴ See, e.g., Press Release, American Academy of Pediatrics, American Academy of Pediatrics Supports Same Gender Civil Marriage (March 21, 2013) (available at: http://www.aap.org/en-us/about-the-aap/aap-press-room/Pages/American-Academy-of-Pediatrics-Supports-Same-Gender-Civil-Marriage.aspx) ("The American Academy of Pediatrics (AAP) supports civil marriage for same-gender couples—as well as full adoption and foster care rights for all parents, regardless of sexual orientation—as the best way to guarantee benefits and security for their children.").

¹⁰⁵ Vance v. Bradley, 440 U.S. 93, 97 (1979).

Due Process and Equal Protection Clauses of the Fourteenth Amendment because no state interest

provides "exceedingly persuasive justification" ¹⁰⁶ for the significant infringement of rights that

they inflict upon homosexual individuals.

 \mathbf{V}_{\bullet} CONCLUSION

Any state interests identified by Defendants are insufficient for Alaska's same-sex marriage

laws to pass constitutional muster under due process or equal protection. Plaintiffs' Motion for

Summary Judgment at Docket 20 is **GRANTED**.

With this ruling, the Court hereby **DECLARES** that Alaska's same-sex marriage laws are

unconstitutional for violating the Due Process and Equal Protection Clauses of the Fourteenth

Amendment to the United States Constitution.

The Court IMMEDIATELY ENJOINS the state of Alaska, including state officers,

personnel, agents, government divisions, and other political entities, from enforcing Alaska

Constitution Article 1, Section 25 and Alaska Statute Sections 25.05.011 and 25.05.013 to the

extent that the laws prohibit otherwise qualified same-sex couples from marriage and refusing to

recognize lawful same-sex marriages entered in other states.

IT IS SO ORDERED.

Dated at Anchorage, Alaska, this 12th day of October, 2014.

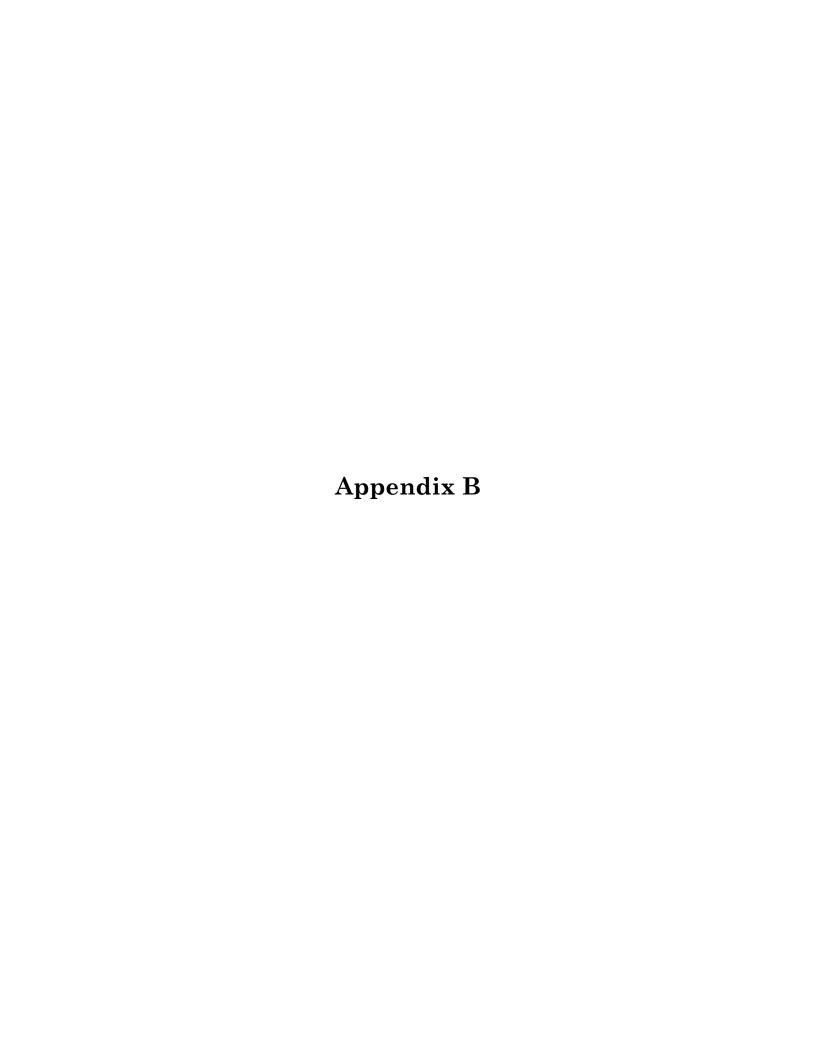
/s/ Timothy M. Burgess TIMOTHY M. BURGESS

UNITED STATES DISTRICT JUDGE

¹⁰⁶ Virginia, 518 U.S. at 531.

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IN THE UNITED STATES DISTRICT COURT

FOR THE DISTRICT OF ALASKA

MATTHEW HAMBY, et al., Plaintiffs,	Case No. 3:14-cv-00089-TMB
VS.	
SEAN C. PARNELL, et al.,	<u>JUDGMENT</u> IN A CIVIL CASE
Defendants.	<u> </u>

_____ **JURY VERDICT**. This action came before the Court for a trial by jury. The issues have been tried and the jury has rendered its verdict.

XX DECISION BY COURT. This action came to trial or hearing before the Court.

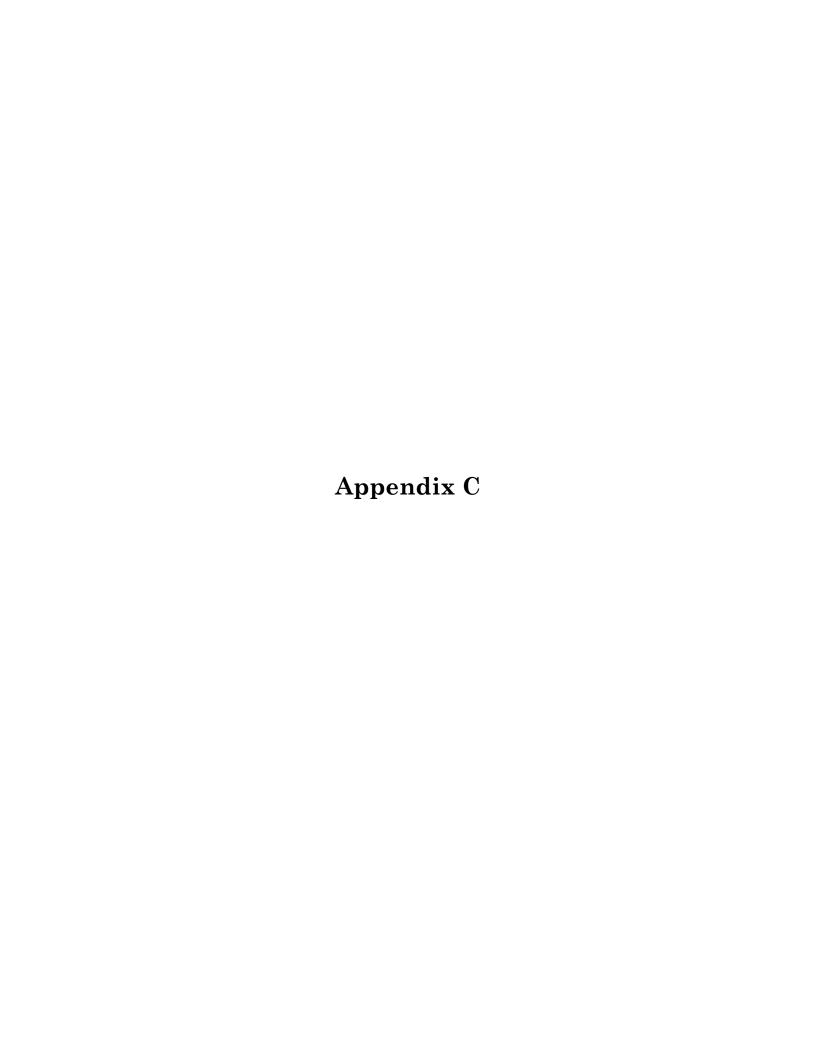
The issues have been tried or heard and a decision has been rendered.

IT IS ORDERED AND ADJUDGED that the state of Alaska's same-sex marriage laws are unconstitutional for violating the Due Process and Equal Protection Clauses of the Fourteenth Amendment to the United States Constitution.

The state of Alaska, including state officers, personnel, agents, government divisions, and other political entities, are immediately enjoined from enforcing Alaska Constitution

Article 1, Section 25 and Alaska Statute Sections 25.05.011 and 25.05.013 to the extent that

the laws prohibit otherwise qualified same-sex co	uples from marriage and refusing to recognize
lawful same-sex marriages entered in other states.	
APPROVED:	
/s/Timothy M. Burgess	
TIMOTHY M. BURGESS	
United States District Judge	
October 14, 2014	MARVEL HANSBRAUGH
Date	Clerk



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FILED

UNITED STATES COURT OF APPEALS

OCT 15 2014

FOR THE NINTH CIRCUIT

MOLLY C. DWYER, CLERK U.S. COURT OF APPEALS

MATTHEW HAMBY; et al.,

Plaintiffs - Appellees,

v.

SEAN C. PARNELL, in his official capacity as Governor of Alaska; et al.,

Defendants - Appellants.

No. 14-35856

D.C. No. 3:14-cv-00089-TMB District of Alaska, Anchorage

ORDER

Before: O'SCANNLAIN, BERZON, and BYBEE, Circuit Judges.

The court grants a temporary stay of the district court's October 12, 2014 order, until 12:00 p.m. (noon) PDT on Friday, October 17, 2014, to afford appellants an opportunity to seek a stay from the United States Supreme Court. Barring any such stay from the Supreme Court, this court's temporary stay dissolves at 12:00 p.m. PDT on October 17, 2014.

Appellants' corrected emergency motion for a stay of the district court's October 12, 2014 order pending appeal is otherwise denied. *See Nken v. Holder*, 556 U.S. 418, 426 (2009); *see also Latta v. Otter*, __ F.3d __, 2014 WL 4977682 at

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*4, *11 (9th Cir. Oct. 7, 2014); SmithKline Beecham Corp. v. Abbott Laboratories, 740 F.3d 471, 484 (9th Cir. 2014).

The briefing schedule established previously remains in effect.

O'SCANNLAIN, Circuit Judge, concurring in part and dissenting in part:

While I concur in affording the state of Alaska the opportunity to seek a stay from the Supreme Court, I would grant the stay pending appeal in this court. *See Herbert v. Kitchen*, 134 S.Ct. 893 (2014).